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#### ABSTRACT

Annual use of fuel oil for heating schools and other facilities of the Montgomery County (Maryland) Public Schools, Montgomery County Government, and Montgomery College exceeds four-million gallons. This report examines the processes by which purchases and distributions of fuel oil are made, makes recommendations based on the examination, and suggests computer-assisted models to monitor and aid in decision-making about these processes. After an executive summary and introduction, chapter 1 describes the current fuel oil procurement and delivery systems and presents findings and conclusions about these processes. The second chapter (1) outlines two suggested computer-assisted financial analysis models, the procurement/delivery model, and the usage/price/expenditure model; (2) applies the models using computer simulation to evaluate cost differences for fiscal year 1984; (3) summarizes the study findings; and (4) offers recommendations. Included in five appendices are (1) the actual computer simulations; (2) a computer scenario of how the usage/price/expenditure model might be utilized; and (3) the computerized fuel oil cost evaluation analysis for fiscal year 1984. Sixteen exhibits are included in the report. (WTH)

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## MONTGOMERY COUNTY PUBLIC SCHOOLS ROCKVILLE, MARYLAND

# **Report on the Procurement and Delivery** of Fuel Oil

May 1985

Wilmer S. Cody Superintendent of Schools

Prepared by the Department of Educational Accountability



#### REPORT ON THE PROCUREMENT AND

DELIVERY OF FUEL OIL

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May 1985

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#### EXECUTIVE SUMMARY

#### PROCUREMENT AND DELIVERY OF FUEL OIL

#### Introduction

The Montgomery County Public Schools (MCPS), along with the Montgomery County Government and Montgomery College for which MCPS is the procurement agent, is currently using more than four-million gallons of fuel oil annually for heating schools and other facilities. At this level of consumption, even tiny variations in the cost-per-gallon multiply into thousands of dollars of savings or added costs. Effective and efficient management of the procurement, delivery, and consumption of fuel oil is essential.

This report examines the processes by which MCPS purchases and distributes fuel oil for heating, makes recommendations based on the examination, and suggests computer-assisted models which managers can use periodically to monitor and make decisions about these processes.

#### Current Process and Procedures

Prior to FY 1984, fuel oil purchases were accomplished through MCPS' own annual process of bidding and contract award. The Division of Procurement, with the assistance of the Divisions of Supply and Property Management and Construction and Capital Projects, prepared specifications, issued invitations to bid, conducted the formal bid reviews, and awarded the contracts. In FY 1984, MCPS began purchasing fuel oil through a cooperative contract awarded by the Washington Metropolitan Council of Governments (COG). The contract awarded for MCPS is different from the contracts of other COG members in that MCPS is the only member that hauls its own fuel oil from vendor distribution points.

The same MCPS organizational units have been involved in the fuel oil procurement and distribution processes under both the COG and individual MCPS contracts. The most important of these units are the following:

- o Division of Supply and Property Management, which is responsible for receiving fuel oil orders from the schools and other sites and, in response, ensuring timely and efficient delivery
- Division of Procurement, which is responsible for preparing fuel oil contract requirements, negotiating with the other COG members, and monitoring price changes provided for in the contract
- Division of Construction and Capital Projects, which is responsible through its Energy Management Unit for monitoring fuel oil prices, suggesting modifications in the delivery schedule to take advantage of price fluctuations, and maintaining various fuel oil records necessary for management decision making

- MCPS Sites (schools and other buildings), which are responsible for measuring the fuel oil on hand and placing requests for deliveries
- o Division of Accounting, which is responsible for compiling and reconciling fuel oil delivery tickets with vendor invoices and issuing payments

The current procedures for ordering and delivering fuel oil are generally well managed. However, the following four aspects of the procedures require discussion:

- o Written guidelines to instruct school-based personnel when to order a fuel oil delivery do not exist. Although managers report that unwritten guidelines are included in the school plant operators' training course, study data show that actual practice varies from the guidelines, which are either not remembered or not enforced. One corrective action which could be taken immediately is to publish and enforce written guidelines, based on tank capacities, for school-level personnel to follow. On a longerterm basis, an automatic delivery system, based on degree days and other factors, would relieve school-based personnel from the ordering responsibility.
- O Currently, internal controls to verify fuel oil delivery at school sites and the amount of oil delivered are inadequate. Fuel tankers have no meters, and tanker drivers return the tickets directly to the Division of Supply and Property Management. An immediate improvement would be for the school building services manager or plant operator to be required to measure the tank before and after each delivery, estimate the amount of fuel oil delivered, sign, and return the fuel oil ticket to the Division of Supply and Property Management. A more satisfactory solution would be to install automatic metering devices on each tanker to record the fuel oil delivered.
- o A 1982 management study questioned, but left unanswered, the need for continuing the current practice of topping off fuel ill tanks each spring in order to prevent condensation. The study noted that \$35,000 of additional revenue from interest would have been generated by delaying the fuel oil purchases until the fall. However, data collected for this report justifies the topping-off process as being cost-effective unless there is strong reason to believe that fuel prices will drop sharply between spring and fall.
- o Major responsibility for managing fuel oil procurement, delivery, and usage is divided among three separate MCPS units. However, the administrative procedures for monitoring this \$4 million annual expenditure are largely informal, unwritten, and sometimes overlapping. MCPS should formalize in writing the necessary administrative procedures.



Computer-Assisted Models for Monitoring Fuel Oil Purchasing, Delivery, Usage, and Expenditures

Although, with the exceptions noted, current processes for the procurement and delivery of fuel oil are generally well managed, they do not take advantage of some of the available, relatively inexpensive technology for monitoring and analysis. Therefore, study staff designed two computer models as examples of the type of support which could be made available.

One model provides a framework for decision making in considering the alternatives for the procurement and delivery of fuel oil. The primary alternative tested was MCPS delivery compared to vendor delivery. The second model monitors current usage, price, and expenditures for fuel oil and projects future expenditures based on various "What if?" conditions. Test runs of these models, using FY 1984 data, suggest some overall recommendations for the fuel oil procurement and delivery process.

According to the FY 1984 data used in the study simulations, the cost of the fuel oil program with MCPS delivery was approximately \$3,274,000; and the cost of the program if the vendor had delivered would have been approximately \$3,260,000. The difference of \$14,000 represents a modest savings theoretically available to MCPS had it used vendor delivery. In addition, under the vendor delivery alternative, Montgomery County Government would have collected \$54,600 in FY 1984 from the fuel oil tax, which is only assessed on vendor delivered oil.

Other simulation runs, also using FY 1984 base data, but applying various "What if?" conditions, revealed the following:

- If MCPS usage had increased and fuel prices had remained the same, the direct savings to MCPS from vendor delivery would have decreased, with the break-even point occurring at a 20 percent usage increase.
- If MCPS usage had decreased and fuel prices had remained the same, the direct savings to MCPS from vendor delivery would have increased, reaching \$25,600 at a 20 percent decrease.
- o If fuel prices had changed, either increased or decreased, there would have been no effect on the cost differences between the MCPS and vendor delivery alternatives.

Running these various simulations shows that; based on FY 1984 data, it would be financially advantageous under nearly all circumstances for MCPS to cease hauling its own fuel oil. However, two sets of factors must be examined before reaching any conclusion.

First, MCPS managers raised a series of questions regarding (a) who, the vendor or MCPS; has the responsibility for assuring uninterrupted deliveries; (b) whether a vendor or MCPS has the opportunity to alter the timing of deliveries for financial advantage; (c) whether vendor delivery provides as good a control over needed financial information as does MCPS delivery; and (d) whether the amount of paperwork is significantly greater under either alternative.



Study investigations showed that a solution is available for addressing the issue of the timely collection of financial information and that the other three issuer do not necessarily discriminate between MCPS and vendor hauling programs and cannot be considered a certain advantage or disadvantage for either alternative.

Second, an uncertainty was raised by the break-even point for direct savings to MCPS, which is projected to occur if there is a 20 percent increase in the use of fuel oil for any reason. Beginning in FY 1985, MCPS started hauling fuel oil to 30 of the 39 schools previously served by the vendor. If this increase were combined with increased fuel oil for new schools or to meet a colder winter than FY 1984, total MCPS fuel oil usage could easily be 20 percent greater.

On the other hand, increasing MCPS salary costs and the possible need for either additional driver overtime or a fourth driver and tanker to deliver the increased amount of fuel oil might bring the vendor delivery alternative back into the cost-effective range even with more than 20 percent usage increase.

To examine the combined effects of possible future events, additional simulations were run; using the FY 1984 baseline data; but adding various other assumptions regarding future increased costs and increased usage. The results of these simulations show that, if MCPS delivery costs increase at the same time as usage increases, vendor delivery is the more cost-effective alternative: But, if usage increases without a significant corresponding increase in delivery costs; continued MCPS delivery of its own fuel oil would be more cost effective.

#### Recommendations

#### Primary Recommendations

The findings of this study suggest the following primary recommendations regarding the procurement and delivery of fuel oil:

- o MCPS managers responsible for fuel oil procurement and delivery should develop long-range projections, in as much detail as possible, for continuing MCPS fuel oil usage (based on the Capital improvements Program, when adopted, and other identifiable factors) and for MCPS delivery costs in relation to the projecture usage. The study simulation model and/or any other available supports might be used for assisting with these projections.
- o If the projections indicate that future usage will be at least 20 percent greater than for FY 1984 and that MCFS delivery costs to handle the total projected usage will not increase substantially, the alternative of MCPS delivery should be continued.
- o If, on the other hand, the projections show corresponding increases in both usage and MCPS delivery costs, conversion to the alternative of vendor delivery should be implemented.



Other Recommendations

In addition to the primary recommendations regarding fuel oil delivery, the following recommendations for improving the current procedures for the procurement and delivery of fuel oil in MCPS should also be implemented:

- 1. The simulation models described in this report (or any other monitoring and projection techniques which can accomplish the same types of objectives--e.g., possibly the Department of Energy X11 model cited by managers when they reviewed this report) should be used by the Energy Management Unit to monitor and project fuel oil usage, price, and dollar expenditures.
- 2. To facilitate monitoring fuel oil usage, MCPS should establish procedures to collect copies of the fuel oil delivery tickets directly from schools on a daily basis and other fuel oil delivery data by COG price periods.
- 3. Management procedures for administering the fuel oil procurement, delivery, and usage processes should be clarified, formalized, and issued in writing.
- 4. The topping-off process should continue as in the past unless the unit responsible for monitoring the price of fuel oil predicts a substantial price decrease between the spring and fall periods.

If the steps listed as "Primary Recommendations" lead to MCPS' continuing its own fuel oil hauling program, the following additional recommendations should be implemented:

- 1. MCPS should develop and issue to all building services managers and school plant equipment operators written guidelines for determining when to order fuel oil deliveries. These guidelines should be based on tank capacities rather than on school types.
- 2. On a longer-term basis, MCPS should evaluate an automatic delivery and fill system which would substantially eliminate school-based responsibility for ordering fuel oil.
- 3. Fuel oil delivery procedures should be modified to require a school-based staff member to verify fuel oil deliveries and estimate the amount delivered. The record of the delivery and amount should be returned directly to the Division of Supply and Property Management, not through the truck driver.
- 4. As a more adequate control and data device, MCPS should install flow meters on the delivery tankers.



## TABLE OF CONTENTS

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	Page
INTRODUCTION	ī
CHAPTER 1: CURRENT PROCESS AND PROCEDURES	
Process Description	<u>3</u>
Division of Supply and Property Management Division of Procurement Individual Schools and Other Buildings Division of Construction and Capital Projects Division of Accounting	4 6 7 7
Findings and Conclusions	. 8
Ordering Fuel Oil at Individual Schools Receiving Fuel Oil at Individual Schools Topping Off Overall Procedures and Processes CHAPTER 2: COMPUTER-ASSISTED MODELS FOR MONITORING FUEL OIL	. 8 . 9 . 10 . 10
PURCHASING, DELIVERY, USAGE, AND EXPENDITURES Introduction The Procurement/Delivery Model	13
Possible Alternatives for Purchase and Delivery Major Cost Components Assumptions Underlying Assessment of Alternatives Layout of the Mcdel	14 14 14
The Usage/Price/Expenditure Model	.15
Elements of the Model Assumptions Underlying the Model Layout of the Model	.16
Application of the Procurement/Delivery Model	<b>.</b> 17
Findings	.17
Responsibility for Uninterrupted Deliveries Timing Deliveries for Financial Advantage Control of Financial Information Paperwork	.20 .20 .21 .23
Fuel Oil Delivery Primary Recommendations Other Recommendations	.23 .23 .26 .27



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## APPENDICES

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APPENDIX A	Government Agencies Participating in the Washington Council of Governments (COG) Fuel Oil Procurement	Area
APPENDIX B	The Work Processes and Relationships Involved in MCI Fuel Oil Purchase and Distribution	?S
APPENDIX C	The Procurement/Distribution Simulation Model	
APPENDIX D	A Model för Monitoring Current Fiscal Year Usage, Pr and Expenditures for Fuel Oil	icē,
APPENDIX E	Application of the Procurement/Delivery Model to FY	1984

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### PROCUREMENT AND DELIVERY OF FUEL OIL

#### INTRODUCTION

The Montgomery County Public Schools (MCPS), along with the Montgomery County Government and Montgomery College for which MCPS is the procurement agent, is currently using more than four-million gallons of fuel oil annually for heating schools and other facilities. At this level of consumption, even tiny variations in the cost-per-gallon multiply into thousands of dollars of savings or added costs. Effective and efficient management of the procurement, delivery, and consumption of fuel oil is essential.

This report examines the processes by which MCPS purchases and distributes fuel oil for heating, makes recommendations based on the examination, and suggests computer-assisted models which managers can use periodically to monitor and make decisions about these processes.

Although conservation of energy is an important issue in the management and use of fuel oil, this study does not address that issue. MCPS has devoted a great deal of attention to conservation over the past decade, and significant savings have been realized.

The report is divided into two chapters. Chapter 1 describes the current MCPS fuel oil procurement and delivery systems and presents findings about these processes. Chapter 2 outlines two suggested computer-assisted financial analysis models, applies the models using FY 1984 data, summarizes the study findings, and offers recommendations.

Data for the report were collected from records reviews, computer reports, interviews, observations, school personnel questionnaires, and visits to other school districts.



#### CHAPTER 1

#### CURRENT PROCESS AND PROCEDURES

#### Process Description

The dollar amounts for MCPS fuel oil purchases from FY 1969 to FY 1983 are shown in Exhibit 1. The figures include fuel oil purchased for and delivered to Montgomery County Government and Montgomery College. The increase in FY 1975 is primarily the result of the oil embargo. The dollar values through FY 1982 reflect the continued higher costs. The significant decrease in total fuel oil expenditures from FY 1982 to FY 1983 is due to four factors: (1) a warmer than normal winter, (2) the lower cost of fuel oil during the heating season, (3) the one-time closing of 18 schools, and (4) a speed up in the end-of-year process for topping off the fuel tanks.

Prior to FY 1984, fuel oil purchases were accomplished through MCPS' own annual process of bidding and contract award. The Division of Procurement, with the assistance of the Divisions of Supply and Property Management and

#### EXHIBIT 1

iscal Year	Dollar Value
1969	\$ 566,966
1970	652.777
1971	1,136,600
1972	1,045,548
1973	1,024,321
1974	1.701.124
1975	2,460,161
1976	1,936,337
1977	2,574,299
1978	3,098,208
1979	4,588,169
1980	4:978:694
1981	4-659-563
1982	<u>4,002,000</u> <u>4-545-070</u>
1983	マップサブップ/フ ミード10-7Kプ

Fuel Oil Purchases FY 1969 - FY 1983\*

\*Figures include all fuel oil purchases made by MCPS, some of which were delivered to the Montgomery County Government and Montgomery College.

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Construction and Capital Projects, prepared specifications, issued invitations to bid, conducted the formal bid reviews, and awarded the contracts. In FY 1984, MCPS began purchasing fuel oil through a cooperative contract awarded by the Washington Metropolitan Council of Governments (COG). MCPS specifications were included in a joint bid negotiated by Fairfax County on behalf of 14 COG members. (See Appendix A.) The MCPS portion of the contract includes requirements for Montgomery County Government and Montgomery College.

The assumption is that COG should be able, through volume purchasing of almost 20 million gallons, to obtain lower fuel oil prices than could each of its members acting alone; and this assumption was true for FY 1983. However, due to changes in vendor bidding and other factors, the FY 83 discount was not repeated for FY 1984.

The contract awarded for MCPS is different from the contracts of other COG members in that MCPS is the only member that hauls its own fuel oil from vendor distribution points. The Division of Supply and Property Management has been delivering fuel oil for MCPS, Montgomery County Government, and Montgomery College facilities for over 20 years. Only where fuel oil tanks, openings, and/or access space are limited does the vendor make deliveries using smaller vehicles. In FY 1985, MCPS reduced the number of schools on vendor delivery from 39 to 9; and all 9 cases involve auxiliary furnaces, usually serving out buildings.

The same MCPS organizational units have been involved in the fuel oil procurement and distribution processes under both the COG and individual MCPS contracts. The most important of these units are the following:

- o Division of Supply and Property Management
- o Division of Procurement
- o Division of Construction and Capital Projects
- o MCPS Sites (schools and other buildings)
- o Division of Accounting

Each unit's involvement is described briefly in the following sections, and the overall process is presented graphically in Appendix B.

### Division of Supply and Property Management

The Division of Supply and Property Management has the responsibility for ensuring the delivery of fuel oil to schools and other buildings in a timely and efficient manner. The division operates and maintains three tankers used to make fuel oil deliveries during the heating season. Exhibit 2 shows that 95 percent of all deliveries were made during the six-month period from November to April.

Exhibit 3 presents data on the number of gallons delivered per delivery. Most deliveries are full drops (delivery of the total contents of a tanker -6,300 gallons).



## EXHIBIT 2

## Frequency of Delivery\*

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Calendar Period	Percentage of Total Deliveries
July-August	2
September-October	i ·
November-December	26
January-February	<b>4</b> 3
March-April	26
May-June	Ź

\* Based on a sample of 192 deliveries to 31 MCPS locations.

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#### EXHIBIT 3

Amount of Delivery\*

Size of Delivery (Gallons)	Percentage of Total Deliveries
Under 1,000	3
1,001 - 2,999	. 19
3,000 - 3,999	8
4,000 - 4,999	6
5,000 - 5,999	9
Over 6,000	56

\* Based on a sample of 192 deliveries to 31 MCPS locations.



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The daily activities of the fuel oil tanker drivers are scheduled and supervised by the distribution supervisor. Although the delivery system is based on requests made by individual sites, drivers are in contact with their supervisor and can be directed to alternate locations in the event of emergency needs. If the distribution supervisor has not received a request from a location within a given period of time, division staff will contact the responsible school personnel to inquire about the status of their fuel oil supply.

At the end of the heating season fuel oil tanks are topped off--i.e. the fuel oil storage tanks are filled to prevent condensation and related problems over the summer.

#### Division of Procurement

The Division of Procurement prepares the MCPS fuel oil contract requirements with the assistance of the Divisions of Construction and Capital Projects and Supply and Property Management. The division then negotiates with other COG members, coordinated by the Fairfax County Government, before the total COG bid is advertised and awarded. The division is also responsible for monitoring price changes provided for in the fuel oil contract.

#### Individual Schools and Other Buildings

At each MCPS facility, one person is responsible for measuring the amount of fuel oil, determining the need for additional oil, and placing a telephone request to the Division of Supply and Property Management. In elementary and junior high schools, building service managers usually exercise this responsibility; in senior high schools, it is usually the plant equipment operators.

Although most MCPS furnaces have meters that measure fuel oil consumption, stored fuel oil is measured in school oil tanks by means of a stick, calibrated in inches, which is lowered into the tank. The amount of fuel oil is determined by a formula based on the depth measurement. Use of the measuring stick provides an opportunity to note the amount of sludge or sediment in the tank, as the appearance of accumulated solid matter is evident on the stick. When required, the Division of Maintenance is contacted to clean the tank.

The need for a delivery is determined by the size of the fuel oil storage tank and the amount of oil in the tank. Exhibit 4 shows that requests for fuel oil are made most often when storage tanks are about half full. Relatively few schools wait until tanks are one-quarter full, and all of those that do wait are elementary schools.

Once the request for a fuel oil delivery has been made by the person at the school, his/her formal responsibility ends. Neither this person, nor any other school-based person, has the responsibility of verifying that the amount of fuel oil requested was delivered. For those few buildings serviced by the vendor, deliveries are made on an automatic fill basis without requests being made by MCPS staff.



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#### EXHIBIT 4

Storage Tank Amounts	Total	Elementary	Junior	Senior
fank 1/2 Full	53	42	78	60
Tank 1/4 Full	34	46	22	Ō
Fank lēss than 1/4 Full	5	8	θ	0
Other	8	4	Ð	40

#### Percentage of Requests for Fuel Oil Delivery at Various Tank Levels by Type of School

## Division of Construction and Capital Projects

The Energy Management Unit in the Division of Construction and Capital Projects monitors fuel oil prices and, to the extent possible, suggests when fuel oil deliveries can be delayed or accelerated to take advantage of lower prices. The division's collection and analysis of statistics support the annual preparation of fuel oil usage forecasts and provide the bases upon which the efficiency of each school's usage is determined. This division also works with the Division of Procurement to prepare fuel oil bid specifications.

### Division of Accounting

The Division of Accounting is responsible for compiling and reconciling the fuel oil delivery tickets, prepared by the Division of Supply and Property Management at the time of a request for delivery is made, with the invoices sent to MCPS by the fuel oil vendor. This division also issues payment to the vendor.



#### Findings and Conclusions

The current procedures for ordering and delivering fuel oil are generally well managed. However, the following four aspects of the procedures deserve further discussion.

#### Ordering Fuel Oil at Individual Schools

Written guidelines to instruct school-based personnel when to order a fuel oil delivery have not existed since June, 1975, when the former Administrative Regulation 235-2; Fuel Oil Service, was voided. Supply Division managers point out that the provisions of the former regulation are still a part of the required in-service courses which plant equipment operators and building services staff who are responsible for operating the boilers must take. These provisions call for secondary schools to order fuel oil when tanks are at 50 percent of capacity and elementary schools to order at 30 percent of tank capacity.

Material presented verbally as part of a course, which some MCPS personnel may have taken years ago, is not a substitute for written guidelines. The data in Exhibit 4 show that 42 percent of the elementary schools request fuel oil before the unwritten guidelines require them to, a situation which may result in additional trips to the same locations or the delivery of less than a full tanker load to a single location. Although some partial deliveries (less than 6300 gallons) are necessary due to those elementary schools with small storage tank capacity, partial deliveries are inefficient.

On the other hand, 22 percent of the junior-intermediate schools and 40 percent of the high schools fail to observe the secondary guideline and order later than required. While the need for ordering when tanks are still 50 percent full may be questionable, the overall picture which emerges is that many schools are not following the ordering procedures, either because the procedures are not written and available or because they are not enforced.

One corrective action which could be taken immediately is to publish and enforce written guidelines for school-level personnel to follow in ordering fuel oil deliveries. In order to strike a balance between (a) the need to have sufficient fuel oil on hand when ordering to last until delivery and (b) the efficiency of delivering a full tanker load whenever possible, the written guidelines should be based on tank capacities rather than on type of school. However, this solution would continue the dependency on school personnel and would still rely on rough estimates of tank levels determined by the stick method.

Nearly all fuel oil deliveries made by vendors, whether to schools or homes, are on an automatic delivery basis. The vendor determines delivery schedules based on degree days of weather and other indicators. This procedure appears to be satisfactory and would relieve school based personnel from the responsibility for requesting fuel oil deliveries.

8



The Division of Supply and Property Management currently performs some monitoring of fuel oil use in order to follow up to schools which fail to request deliveries. The Energy Management Unit monitors usage in all schools for budgetary and conservation purposes. These monitoring activities should be merged, expanded, and become the basis for an automatic delivery system like those used by commercial vendors.

#### Receiving Fuel Oil at Individual Schools

The existing Fuel 011 Ticket, if it were signed by someone at the receiving school, would provide adequate control procedures to ensure that a scheduled fuel oil delivery is made. However, adequate coutrol procedures for velidating the amount of fuel oil actually delivered are not currently used.

Although building service managers must use a stick to measure the level of fuel oil on hand, they are not required to perform a stick estimate following a fuel oil delivery. The MCPS tanker drivers use calibrated markers inside the tankers to estimate the amount of oil delivered by comparing the amount of fuel oil loaded at the vendor's terminal and the amount remaining in the tanker after delivery. No audit trail results from these estimating methods. Neither fuel oil storage tanks nor MCPS delivery trucks have meters or gauges to determine the exact amount of fuel oil delivered.

Fuel off meters have been installed in the boiler rooms at a majority of schools as part of the energy management program. However, because these meters are located between the storage tank and the burner, they measure the consumption of fuel oil. They are not well suited to, and are rarely used for, internal control purposes in conjunction with the delivery of fuel oil.

Since there currently is no reliable way of knowing how much fuel oil is actually delivered, managers lack accurate data which can later be compared to usage data for monitoring purposes; and the opportunity for fraud is present.

The immediate solution to this lack of internal control would be to require the building services manager or school plant operator to measure the tank levels by stick immediately before and after each delivery. An estimated amount for the delivery could then be recorded on the Fuel Oil Ticket, which should be returned to the Division of Supply and Property Management by the school person, not with the tanker driver. This solution would still rely on an estimate and would place an added responsibility on the school-based personnel.

A more satisfactory solution would be the use of a metering device on each tanker to record automatically on the Fuel Oil Ticket the amount of fuel oil unloaded. This procedure would generate the same type of record which MCPS now requires of the vendor when fuel oil is loaded into the tankers at the vendor's terminal.

Although the exact cost of such meters cannot be determined until specifications are submitted to the competitive bidding process, a telephone



9

contact with one firm, Petroleum Services, Inc. of Baltimore, provided an estimated cost for each meter of approximately \$2,100, plus an installation charge of \$200. Therefore, MCPS' one-time investment to equip three tankers would be \$6,900. (Even if the fuel oil managers' higher estimate of close to \$20,000 total cost for the meter installation were to prove correct, this is a relatively low cost control mechanism when compared to the \$4 million annual expenditure for fuel oil.)

#### Topping Off

The 1982 <u>Review of Procurement Practices in the Montgomery County Public</u> Schools, completed by Touche Ross & Co., determined that the reasons for topping off fuel oil tanks in the spring were that (1) it is "normal practice in industry," (2) it "prevents condensation," and (3) there is "money in the budget." The study also found that the practice of topping off in the spring caused an early expenditure of approximately \$704,000 in FY 1982. If the expenditure for this oil could be delayed until needed in late fall, approximately \$35,000 of additional revenue from interest payments could have been obtained by the Montgomery County Government (based on a 10 percent rate of return).

This estimate assumes fuel oil will be available in the fall at the same price per gallon as in the spring. In a period of rising prices, part or all of these savings could be offset by the increased cost to purchase the same quantity of oil in the fall. In a period of declining oil prices, additional savings would accrue from delayed purchasing.

Because this issue was raised, but not resolved, in the Touche Ross study, the question of the need for topping off tanks was examined in this study.

From an operational standpoint, the most important reason for topping off seems to be the prevention of condensation. Telephone interviews with representatives of four other Maryland school systems and four oil industry organizations confirmed the necessity of this practice. The only suggested alternatives to topping off were to run the tank dry (empty) or drain the tank in the spring. Prior to filling the tank in the fall, however, the water collected in the empty tank through condensation must be drained. Additional maintenance expenses are associated with these alternative procedures.

Therefore, the topping off process appears to be justified and should be continued unless there is strong reason to believe that fuel prices will drop sharply in the near future.

#### Overall Procedures and Processes

Major responsibility for managing fuel oil procurement, delivery, and usage is divided among three separate MCPS units: (1) the Division of Procurement, (2) the Division of Supply and Property Management, and (3) the Energy Management Unit in the Division of Construction and Capital Projects. The administrative procedures for monitoring this \$4 million annual expenditure are largely informal, unwritten, and sometimes overlapping. One



<sup>10</sup> 19

example is monitoring fuel oil prices. The Energy Management Unit monitors price fluctuations for budgetary purposes and to advise the Division of Supply and Property Management when to advance or delay fuel oil deliveries. The Division of Procurement has responsibility under all MCPS contracts to monitor and approve price changes.

MCPS should formalize in writing the procedures for managing this large account, from cost analyses and budgetary forecasting through procurement to usage, so that there is no duplication of effort among units.



#### CHAPTER 2

#### COMPUTER-ASSISTED MODELS FOR MONITORING FUEL OIL

#### PURCHASING, DELIVERY, USAGE, AND EXPENDITURES

#### Introduction

Chapter 1 discussed the current processes for the procurement and delivery of fuel oil in MCPS. Although with a few exceptions those processes are generally well managed, they do not take advantage of some of the available, relatively inexpensive technology for monitoring and analysis. Therefore, DEA staff designed two computer models as examples of the type of support which could be made available to managers for improved decision making.

The first model provides a framework for decision making in considering the alternatives for the procurement and delivery of fuel oil. The second model monitors current usage, price, and expenditures for fuel oil. Both models were developed using the SuperCalc 2 spreadsheet package on a Kaypro IV microcomputer. However, other combinations of similar software and hardware are just as feasible for this level of modeling.

Test runs of these models, using FY 1984 data, suggest some overall recommendations for the fuel oil procurement and delivery process.

#### The Procurement/Delivery Model

Each year MCPS staff must determine how the necessary fuel oil will be precured and delivered. No formal, standardized procedures exist for making these decisions. The informal process is manual; and although it includes consideration of as many factors as possible, various "What if?" situations cannot be easily evaluated.

What is needed is a computer-assisted simulation model which incorporates all of the major elements - personnel, equipment, and financial resources which determine the cost of providing fuel oil to MCPS facilities under varying circumstances. The elements should be standardized and account for differences in the cost of various alternatives. An example of such a model is summarized here and presented in greater detail in Appendix C.



13

## Possible Alternatives for Purchase and Delivery

The primary options available to MCPS for the purchase of fuel oil are (1) participation in the COG joint bld or (2) an individua. MCFS bid; and the options associated with delivery are (1) MCPS hauling or (2) vendor hauling. When combined, the two purchase options and two delivery options create the following four alternatives:

- Alternative A, COG purchase and MCFS hauling, which depicts Ò current MCPS fuel oil purchase and delivery practice
- Alternative B, MCPS purchase and hauling, which was used by MCPS ο between FY 1961 and FY 1983
- Alternative C, COG purchase and vendor hauling, which has never ο been tried by MCPS, but is currently used by all other school systems participating in the COG joint fuel oil procurement
- Alternative D, MCPS purchase and vendor hauling, which was used by 0 MCPS prior to FY 1961

#### Major Cost Components

The three cost components evaluated by the model are the following:

- Purchase price of the suel oil from the vendor, which can vary 1. twice monthly based upon an industry oil index
- 2. Cost of delivering fuel oil to schools
  - a. If the vendor delivers, included in the purchase price
  - If MCPS delivers, a combination of (1) drivers' salaries, (2) b. overtime salaries, (3) fixed charges, (4) vēhicle maintenancē and operating costs, and (5) vehicle depreciation
- 3. Impact of the Montgomery County fuel cil tax

## Assumptions Underlying Assessment of Alternatives

A critical aspect of modeling is the consistent use of standard assumptions and methods of calculating cost components. This decision model was based on the following assumptions:

MCPS, bidding alone, would not be able to improve upon either the o purchase-only or purchase-and-deliver fuel oil prices obtained by COG.





- MCPS can not easily move annually into or out of the fuel oil hauling program, and longer-term decisions should be made.
- COG will continue to function as an agency for the joint procurement of fuel oil.
- Fuel oll for the 39 schools with small tank capacities or limited access will be purchased from and delivered by the vendor.

These assumptions should be verified periodically. For example, the first assumption has the effect of eliminating Alternatives B and D, under which MCPS does its own fuel oil purchasing. In FY 1983 that was a sound assumption. In FY 1984 the volume discount was considerably smaller, and the assumption less certain. Depending on the bid-price trend over a longer period and the degree to which MCPS wants to encourage minority and small firms to bid, that assumption may need to be changed.

The last assumption was affected by the decision, beginning in FY 1985, to have MCPS haul fuel oil to 30 of the 39 school locations previously supplied by vendor delivery. The effect of this decision on the FY 1984 simulations used for this report is discussed later in this chapter.

#### Layout of the Model

The "model" is actually a matrix with the 24 price periods of the COG contract (two periods for each month) and a "total" column identified across the top of the matrix and the procurement/delivery alternatives to be priced listed down the left side. Each run of the simulation model fills in the cells of the matrix by calculating the per-period and total cost for each alternative. (See Appendix C for an example of the matrix and typical data calculation formulas.)

The alternatives in the left column may be any of the procurement/delivery choices identified earlier or may pose "What if?" type questions within any of the procurement/delivery choices. For example, "What is the effect on MCPS costs if usage were to increase five percent under Alternative A, COG purchase, MCPS haul?" "Is the effect on cost the same under Alternative C, COG purchase, vendor haul, when usage increases five percent?"

#### The Usage/Price/Expenditure Model

Although similar in construction to the procurement/delivery model, the purpose of the usage/price/expinditure model is to assist the Energy Management Unit in the Division of Construction and Capital Projects to (1) monitor the "fiscal year-to-date" usage, price, and dollar expenditures for fuel oil; (2) project these same data through the end of the current fiscal year under various assumptions about operating and weather conditions; (3) assist the preparation of the fuel oil portion of the operating budget for the following fiscal year; and (4) respond to Board and managers' requests for financial data and "What if?" situations.

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The suggested model is summarized here and presented in greater detail in Appendix D.

Elements of the Model

For each category of fuel oil and price period, the model identifies, as appropriate, the following elements:

Projected usage (beginning of year projection) 0 ō Actual usage

Projected vs. actual usage 0

Projected price (beginning of year) Ō,

- Actual price ο
- 0 Projected price vs. actual price
- Projected expenditures (beginning of year) ŏ
- Actual expenditures (to date) o
- ŏ Projected vs. actual expenditures
- ö Updated projection of usage (for remainder of year) Updated projection of price (for remainder of year) Ó
- 0 Updated projection of expenditures

Assumptions Underlying the Model

This simulation model is based on the following assumptions:

- Ó Decisions concerring fuel oil procurement and delivery have already been made, and this model can be used under any of the four alternatives for procurement/delivery discussed above.
- MCPS will continue to purchase and use both No. 2 and No. 5 fuel ō oils.
- Eventually, MCPS will want to enter actual price and usage data ο twice each month to correspond to the 24 contract price adjustment periods. (Some data is currently available only monthly.)

#### Layout of the Model

This model is also a matrix, with the 24 price periods of the COG contract and a total column across the top. Down the left side of the matrix are the specific data elements listed above for both categories of fuel oil, No. 2 and No. 5. At the beginning of a fiscal year, the cells of the matrix are filled with projected data. As each of the price adjustment periods passes, actual data is substituted for the projected data; and new year-end totals are calculated automatically.



The matrix also permits the user to (1) enter more refined projections at any point during the year for the remaining price periods, (2) determine the effect on year-end expenditures, and (3) pose "What if?" questions for the remainder of the year to see the effect on total expenditures. For example, "If the price of fuel oil over the last six months of the year is six percent lower than projected, but usage increases by an unpredicted three percent due to colder weather in March and April, what will MCPS fuel oil expenditures be?" (The model's detailed logic and calculations can be examined in Appendix D.)

#### Application of the Procurement/Deifvery Model

The computer-simulation procwrement/delivery model described above was run to evaluate the cost differences for Alternative A (GOG purchase: MCFS delivery) and Alternative C (COG purchase; vendor delivery) under various usage and price conditions for FY 1984. The model used actual cost, price; and usage data which was available at the time of the run and projected what was not available. The results are summarized on Exhibit 5 and presented in greater detail in Appendix E. The impact of the decision to haul fuel oil to additional schools beginning in FY 1985 is discussed in the "findings" section.

#### Findings

Row 9 of Exhibit 5 shows that the model's cost of Alternative A (MCPS delivery) for FY 1984 was approximately \$3,274,000; and the cost of Alternative C (vendor delivery under the COG contract) would have been approximatel; \$3,260,000. The difference of \$14,000 represents a modest savings theoretically available to MCPS had it used vendor delivery.

However, under the vendor delivery alternative, Montgomery County Government would have collected \$54,600 in FY 1984 from the fuel off tax, which is only assessed on vendor delivered off. Vendors do not include the cost of the fuel off tax in the price per gallon, but rather invoice the customer separately for the tax. However, the amount of the tax is included in the simulation model and requires no additional expenditure calculation--i.e. MCPS would have saved the \$14,000 after paying the tax. But, the added revenue to Montgomery County from the tax is not a part of the model and represents an addition to the overall county budget. Therefore, the net gain to the county under Alternative C would have been \$68,700. If the county elected to appropriate the added revenue from the fuel off tax to MCPS, its net gain would also have increased from \$14,000 to \$68,700.

One of the advantages which a computer simulation model has over manuallycalculated projections is the ability to handle a variety of different assumptions about future conditions. Exhibit 5 includes the results of running the procurement/delivery simulation model under various combinations of "What ir?" conditions for fuel oil usage and price. The objective of these additional simulation runs is to test whether the



## EXHIBIT 5

## Analysic of What If Cases For Alternatives A and C For FY 1984

6	What If Conditions	Cost Alt.A (MCPS Deliver)	Cost Alt.C (COG Daliver)	Diff.Alt. A & C (MCPS Savings)	MC Tax Paic By Alt. C	Net Gain To Gc⊽t.
	Actual FY 1984	3,274,015	3,259,904	14,111	54,627	68,738
11 12	17 usage increase DecMarch same fuel cil prices as of FY 8	3,298,708 34	3,285,246	13,462	55,047	68,509
13	3% usage increase DecMarch Hame furl oil prices as FY 84	3,427 57	3,417,196	10,141	57,185	67,326
17	5% usage increase Dec. March same fuel oil prices as FY 84	3,478,362	3,469,561	8,801	58,050	66,851
20 21 22	10% usage increase DecMarch same fuel oil prices as FY 84	3,605,922	3,600,474	5,443	60,214	65,66?
23	15% usage increase DecMarch same fuel oil prices as FY 84	3,733,482	3,731,386	2,906	62,377	64,473
26 27	20% usage increase DecMarch same fuel oil prices as FY 84	3,802,299	3,861,043	1,256	64,540	65,796
29 30 <u>31</u>	21% usage increase DecMarch same fuel oil prices as FY 84	3,886,555	3,888,481	-1,926	64,973	63,407
32 33 34 35 36 37 38 39 40	Same usage as FY 84 1% price increase DecMarch	3,285,225	3,271,115	14,110	54,627	68,737
	Same usage as FY 84_ 10% price increase DecMarch	3,520,945	3,506,835	14,110	54,627	68,737
	1% usage decrease DecMarch same fuel oil prices as FY 84	3,315,289	3,312,465	12,823	55,454	68,277
42 43 55	3% usage, decrease DecMarch same fuel oil prices as FY 84	3,274,265	3,260,100	14,165	54,588	68,753
45 46 47	5% usage_decrease DecMarch same fuel oil prices as FY 84	3,249,878	3,235,008	14,870	54,131	69,001
48 49 50	10% usage decrease Dec <u>March</u> same fuel oil prices as FY 84	3,095,680	3,076,822	18,858	51,560	70,418
51 52 53	15% usage decrease DecMarch same fuel oil prices as FY 84	2,968,119	2,945,910	22,209	49,396	71,605
54 55 56	20% usage decrease DecMarch same fuel oil prices as FY 84	2,840,558	2,814,997	25,561	47,233	72,794
57 58	same usage as FY 84 1% price decrease DecMarch	3,249,322	3,235,211	14,111	54,627	68,7 <b>38</b>
60 61	Same usage as FY 84 57 price decrease DecMarch	3,150,549	3,136,439	14,110	54,627	68,737

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apparent FY 1984 net savings under vendor delivery would prove true under different circumstances. For each case, the exhibit shows: (1) the cost of Alternative A, (2) the cost of Alternative C, (3) the difference between them, (4) the amount of fuel oil tax paid to Montgomery County under Alternative C, and (5) the net gain to the overall county budget.

An analysis of the data in Exhibit 5 provides the fol ; findings:

- o If usage had increased (e.g., a colder winter or relaxed conservation efforts) and fuel oil prices had remained the same,
  - . The direct savings to MCPS from vendor delivery would have decreased.
  - . The tax revenue to the county government would have increased.
  - . The break-even point for direct savings to MCPS would have occurred at a 20 percent usage increase.
  - Because the decreased MCPS direct savings is always balanced by increased revenue to the county, the net gain to the county (and possibly to MCPS) remains about the same.
- o if usage had <u>decreased</u> (e.g., a warmer winter or greater conservation) and fuel oil prices had remained the same,
  - . The direct savings to MCPS from vendor delivery would have increased.
  - The tax revenue to the county government would have decreased.
  - At a 20 percent usage decrease, the direct savings to MCPS would have been \$25,561.
  - Again, because of the offsetting trends, the net gain to the county stays about the same.
- o If fuel oil prices had changed, either increased or decreased, there would have been no effect on the cost differences between Alternatives A and C.

Running these various simulations shows that, based on FY 1984 data, it would be financially advantageous under nearly all circumstances for MCPS to cease hauling its own fuel oil. However, during this study, managers of fuel oil procurement and delivery identified four questions, the answers to which they indicated were important to the decision process and should, therefore, be considered before drawing any conclusions about future years. These questions are the following:

o Who (MCPS or an outside contractor) has the primary responsibility for ensuring that the instructional program is not adversely affected by the unavailability or delayed delivery of fuel oil, and is this responsibility better met by MCPS staff or the vendor?

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- Who has control of the timing of fuel oil deliveries, and can this control (ability to speed up or delay deliveries based on price trends) be advantageous to the vendor or MCPS?
- How frequently can MCPS obtain fuel oil usage and expenditure data for account monitoring and conservation purposes, and how timely will the data be when received?
- How does the amount of paperwork compare for MCPS delivery and vendor delivery?

These four questions are addressed in the following sections.

#### Responsibility for Uninterrupted Deliveries

Under the current MCPS delivery arrangement, schools request fuel of deliveries directly from the Division of Supply and Property Management, and that division has the primary responsibility to ensure that the instructional program is not affected by the unavailability or delayed delivery of fuel oil. Under the vendor-haul alternative, that responsibility passes to the vendor.

The study surveys of MCPS principals and other school-based personnel revealed no significant interruptions of the instructional program due to fuel oil delivery problems by the Division of Supply and Property Management. Discussions with other school systems using vendor delivery of fuel oil indicated that their experiences with the responsiveness of vendors are also very positive. At no time have the instructional programs been interrupted due to the unavailability of fuel oil.

Therefore, while the importance of prompt, responsible deliveries must be stressed under either hauling option, there is no evidence to suggest that this factor discriminates between the alternatives.

#### Timing Deliveries for Financial Advantage

MCPS managers are concerned that the vendor has a profit motive to either speed up or slow down the deliveries to achieve a price advantage. Conversely, when MCPS performs the deliveries, it can speed up or slow down the process to minimize its expenditures. Managers report that price variations of five cents per gallon are typical during the March to June period when 30 percent of the total fuel oil requirement is purchased. The managers believe that manipulations by MCPS, especially during the April to June topping off period, have saved money in past years.

Two points are involved here: (1) the degree to which the opportunity for delivery manipulation is present and (2) the extent to which either MCPS or the vendor is likely to use the opportunity to its advantage.

Price changes are contractually limited to twice a month. During the regular heating season, the constant demand for fuel oil allows only a few days



leeway in responding to a delivery request. (The same unwritten guidelines cited earlier as continuing from former regulation 235-2 specified deliveries should be made within 48 hours of a school's request.) Therefore, only two periods of a few days exist each month when the timing of deliveries could take advantage of price fluctuations.

The more significant opportunity for manipulating deliveries is the period at the end of the heating season when fuel tanks need to be topped off, but response time for keeping the schools heated is not a factor. If a substantial fluctuation in the price of fuel oil occurs during this period, an opportunity exists for MCPS savings or vendor profit.

An example of this latter situation occurred during the topping-off period in FY 1983 when the price of fuel oil increased through the April to June period. At that time, Fairfax County Public Schools had fuel oil delivered by the vendor under the COG contract (vendor control), while MCPS hauled its own fuel oil (MCPS control). Data on the percentage of total year fuel oil deliveries made during each of the three topping-off months were obtained for both school districts and compared. The graphs in Exhibit 6 show that for Fairfax the peak topping off of the tanks by the vendor occurred in April, when prices were lowest, and tapered off during May and June. In contrast, the peak topping-off activity for MCPS came in May when prices were highest and, for No. 5 fuel oil, continued into June.

Data for a single year are not sufficient to confirm or deny vendor opportunity and motivation to manipulate deliveries for greater profit. Nor does this one example establish whether either the vendor or MCPS had correctly predicted price changes. Nevertheless, the example suggests caution regarding the assumptions that (1) the vendor has the opportunity and the motivation to manipulate deliveries for its own profit and (2) MCPS can act to maximize savings during the topping-off period when a vendor would not.

#### Control of Financial Information

The annual MCPS expenditure for fuel oil is substantial and can fluctuate from month-to-month. Therefore, MCPS management and the Board of Education must have accurate and timely fuel oil usage and expenditure data on which to base operating budget decisions during the year. Daily fuel oil delivery and invoicing data are important to this monitoring activity. MCPS fuel oil managers believe the MCPS hauling program provides more timely delivery data to the Energy Management Unit than does vendor delivery, which normally results in a single monthly invoice.

One solution to this problem would be to have school personnel forward the customer copies of the commercial delivery tickets to the Energy Management Unit immediately following each delivery. The metered amount of fuel oil delivered could be entered into the usage/price/expenditure simulation model described earlier at the last identified price-per-gallon for monitoring purposes. When the vendor's monthly invoice is received, the model could retroactively adjust for any price changes.



## EXHIBIT 6

Percent of Total Deliveries vs.

Price for Topping-Off Months of

FY 1983



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#### Paperwork

Under the current delivery system, each fuel oil delivery results in a fuel oil ticket, which is returned to the Division of Supply and Property Management by the driver. The supply division batches and logs the tickets for its own internal control purposes and then forwards them to the Energy Management Unit, where the data is used for energy monitoring purposes. Energy Management, in turn, forwards the tickets to the Division of Accounting, where they are matched against the vendor's invoice before payment. (See Exhibit B-1, Appendix B, for a graphic presentation of this process.)

The findings presented in Chapter 1 suggest that, for purposes of improved internal control, the current procedures should be modified to verify the amount of fuel oil delivered at each location and to have school personnel, rather than the driver, return the fuel oil tickets.

Under vendor delivery, the paper flow is nearly the same. Each vendor delivery would result in a fuel oil ticket, but that ticket would already include the amount of fuel oil delivered. Since the Division of Supply and Property Management would not be involved in the delivery process, school personnel could return the tickets directly to the Energy Management Unit, where the necessary data for monitoring would be recorded. Energy Management would forward the tickets to the Division of Accounting, where a match would continue to be made against the vendor's invoice.

Although managers predict an increase in paper flow under vendor delivery, it is difficult to see how the increase would come about. The new responsibility for schools to return the fuel oil tickets is needed under either delivery system. The role of the Division of Supply and Property Management in logging the delivery tickets against tanker pick-up and delivery records is transferred to the vendor. The rest of the process remains about the same and would occur with about the same frequency.

#### Discussion and Recommendations

#### Fuël Oil Dëlivery

The findings in this study suggest that vendor delivery of fuel oil may be a cost-effective alternative to the MCPS hauling program for the following reasons:

- Based on the FY 1984 data, savings in the range of \$10,000 to \$20,000 would occur to MCPS from vendor delivery under nearly all price and usage conditions.
- Because of payment of the fuel oil tax, revenue increases in the range of \$50,000 to \$65,000 occur to the county government from vendor delivery under the same price and usage conditions, with the net gain to the overall local government budget being as high as \$70,000.





- o The one-time cost of at least \$7,000 to equip the MCPS tankers with flow meters for better internal control would be avoided, as would the cost of developing or buying an automated fuel oil delivery system.
- o The number of positions carried in the operating budget would be reduced because fewer drivers would be required in the Division of Supply and Property Management. (The exact number of positions would be determined after assessing the most efficient way to meet non-fuel-oil delivery needs outside the heating season.)
- o The responsibility of school personnel for ordering fuel oil would be eliminated.
- o The number of major MCPS units involved in managing the fuel oil processes would be reduced by one-third since the Division of Supply and Property Management's only fuel oil responsibility is the MCPS hauling program. The Divisions of Procurement and Construction and Capital Projects would share the remaining responsibilities.
- o The sale of the existing tankers would produce a modest, one-time increase in revenue.

In addition, three of the four issues raised by MCPS managersresponsibility for noninterruption of the instructional program, control of delivery times so as to optimize price considerations, and the amount of paperwork--do not necessarily discriminate between the MCPS and vendor hauling programs and cannot be considered a certain advantage or disadvantage for either delivery alternative.

Further, a solution is readily available for addressing the fourth manager issue-timely collection of price and usage data; therefore, this factor is also neither an advantage nor a disadvantage.

It should be noted, however, that, if MCPS elected vendor delivery, the savings to MCPS would not be reflected in the utility accounts. In fact, the fuel oil account would <u>increase</u> because the expenditures would include delivery costs and the energy tax. However, a <u>decrease</u> would show in the budget of the Division of Supply and Property Management, from which the positions and operating costs for MCPS to deliver fuel oil would be deleted. Budget documentation would be required to demonstrate the net savings and to permit consistent utility price comparisons to previous years.

Although the FY 1984 data simulations make the vendor delivery plan appear to be an attractive, cost-effective alternative in nearly all respects, one factor raises an uncertainty. That factor is the break-even point for direct savings to MCPS, which is projected to occur if there is a 20 percent increase in the use of fuel oil <u>for any reason</u>.

The decision that MCPS would start delivering fuel oil in FY 1985 to 30 of the 39 schools which were previously supplied by the vendor has the effect of increasing total fuel oil usage above the amount used in the original study simulations. If the increase is combined with the additional increase



which the new Area 3 schools will require, and if a future winter were colder than FY 1984, total MCPS fuel oil usage could easily be 20 percent greater.

On the other hand, as MCPS salary costs increase for the tanker drivers or if the increased usage should require adding a fourth tanker and driver in a future year, the higher costs of the delivery program might offset the greater oil usage and keep the vendor fuel oil delivery alternative in the cost-effective range.

To examine the combined effects of these possible events, a further simulation was run using the FY 1984 baseline data, but adding the following new assumptions:

- o The 30 additional schools added to the MCPS delivery program in FY 1985 will continue to be served by MCPS. Fuel oil use by these schools will be the amount estimated in the FY 1985 bid specifications.
- Over the next five years, MCPS will build six new elementary schools and oue new high school. Fuel oil use by these schools will be equal to the average amount currently used by schools at the same grade levels.
- o By the end of the five-year period, the additional fuel oil usage will require adding a fourth tanker and driver. Salary and fixed charges for the driver will be equal to the average for the existing three drivers. Operating costs and depreciation for the tanker will be equal to the average of the existing three tankers.

The results of this revised simulation are provided in Exhibit 7 and show that, if all of the assumptions proved to be true, the direct savings to MCPS from changing to vendor delivery would be approximately \$23,500, an increase of nearly \$10,000 over the \$14,000 projected for FY 1984 alone.

Although possible variations in winter temperatures were not included in the revised simulations, an ample "window" exists for such fluctuations since the new break-even point would occur only when MCPS fuel oil usage increased 28 percent above the revised level included in the simulation.

It is important to clarify, however, that the cost effectiveness of vendor delivery is predicated on the MCPS delivery costs increasing at the same time fuel off usage increases. Although an additional driver and tanker caused the increase in this simulation, substantial salary increases or the use of additional driver overtime could have the same effect. If usage increases without a substantial increase in delivery costs, continued MCPS delivery of its own fuel oil would be more cost-effective.

In all of these simulations, changes in the cost of purchasing fuel oil have no significant impact on the cost effectiveness of the delivery alternatives. <u>Usage</u> and <u>MCPS</u> delivery costs are the two critical variables.



25

#### EXHIBIT 7

#### Results of the Simulation Run

When	Future	Usage	and	Additional	Delivery	Costs	Are	Added
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"Wimt-if?" Conditions	Cost of Alternative A (MCPS Delivery)	Cost of Alternative C (Vendor Delivery)	Difference Between A & C (MCPS Savings)
Actual FY 1984 plus projected usage and delivery costs	\$3,734, <b>5</b> 95	\$3,711,054	\$23,541
10 percent additional usage increase	4,098,861	4,084,861	14,000
20 pērcent ādditional usagē incrēāsē	4,386,341	4,379,,24.	6,417
28 percent additional usage increase	4,616,324	4,615,974	350
30 percent additional usage increase	4,673,820	4,674,987	(1,167)

#### Primary Recommendations

The findings of this study suggest the following primary recommendations regarding the procurement and delivery of fuel oil:

- MCPS managers responsible for fuel oil procurement and delivery should develop long-range projections, in as much detail as possible, for continuing MCPS fuel oil usage (based on the Capital Improvements Program, when adopted, and other identifiable factors) and for MCPS delivery costs in relation to the projected usage. The study simulation model and/or any other available supports might be used for assisting with these projections.
- o If the projections indicate that future usage will be at least 20 percent greater than for FY 1984 and that MCPS delivery costs to handle the total projected usage will not increase substantially, the alternative of MCPS delivery should be continued.
- o If, on the other hand, the projections show corresponding increases in both usage and MCPS delivery costs, conversion to the alternative of vendor delivery should be implemented.



#### Other Recommendations

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In addition to the primary recommendations regarding fuel oil delivery, the following recommendations for improving the current procedures for the procurement and delivery of fuel oil in MCPS should also be implemented:

- .. The simulation models described in this chapter (or any other monitoring and projection techniques which can accomplish the same types of objectives-e.g., possibly the Department of Energy X11 model cited by managers when they reviewed this report) should be used by the Energy Management Unit to monitor and project fuel oil usage, price, and dollar expenditures.
- 2. To facilitate monitoring fuel oil usage, MCPS should establish procedures to collect copies of the fuel oil delivery tickets directly from schools on a daily basis and other fuel oil delivery data by COG price periods.
- 3. Management procedures for administering the fuel oil procurement, delivery, and usage processes should be clarified, formalized, and issued in writing.
- 4. The topping-off process should continue as in the past unless the unit responsible for monitoring the price of fuel oil predicts a substantial price decrease between the spring and fall periods.

If the steps listed as "Primary Recommendations" lead to MCPS' continuing its own fuel oil hauling program, the following additional recommendations should be implemented:

- 1. MCPS should develop and issue to all building services managers and school plant equipment operators written guidelines for determining when to order fuel oil deliveries. These guidelines should be based on tank capacities rather than on school types.
- 2. On a longer-term basis, MCPS should evaluate an automatic delivery and fill system which would substantially eliminate school-based responsibility for ordering fuel oil.
- 3. Fuel oil delivery procedures should be modified to require a school-based staff member to verify fuel oil deliveries and estimate the amount delivered. The record of the delivery and amount should be returned directly to the Division of Supply and Property Management, not through the truck driver.
- 4. As a more adequate control and data device, MCPS should install flow meters on the delivery tankers.



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## APPENDICES

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### APPENDIX A

Government Agencies Participating in the

Washington Area Council of Governments (COG)

Fuel Oil Procurement

### FY 1984

In FY 1984 COG purchased fuel oil for following 14 agencies:

- 1. Arlington County
- 2. Alexandria Sanitation Authority
- 3. City of Alexandria
- 4. City of Bowie
- 5. City of Rockville
- 6. City of Fairfax
- 7. City of Gaithersburg
- 8. County of Fairfax
- 9. Maryland-National Capital Parks and Planning Commission

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- 10. Montgomery County/Montgomery County Public Schools
- 11. Prince George's County
- 12. Prince George's County Public Schools
- 13. Prince William County
- 14. Washington Metropolitan Area Transit Authority



#### APPENDIX B

The Work Process and Relationships Involved in

MCPS Fuel Oil Purchase and Distribution

The same MCPS organizational units have been involved in the fuel off procurement and distribution processes under both the COG and individual MCPS contracts. The most important of these units are the following:

- o Division of Supply and Property Management
- o Division of Procurement
- c Division of Construction and Capital Projects
- MCPS sites (schools and other buildings)
- o Division of Accounting

Exhibit B-1 is a graphic representation of the work processes and relationships involved in fuel oil purchase and distribution. The activities conducted by each organizational unit in the process are presented without notation as ic frequency of occurrence. Some tasks, such as the preparation of the fuel oil operating budget and the contract award, are conducted on an annual basis. Other activities, such as vendor payment and monthly report preparation, take place monthly. Most of the activities involving individual schools and the Division of Supply and Property Management take place daily during the heating season.







#### APPENDIX C

#### The Procurement/Delivery Simulation Model

Each year MCPS staff must determine how the necessary fuel oil will be procured and delivered. No formal, standardized procedures exist for making these decisions. The informal process is manual; and although it includes consideration of as many factors as possible, it cannot easily evaluate various "What if?" situations.

What is needed instead is a computer-assisted simulation model which incorporates all of the major elements-personnel, equipment, and financial resources--which determine the cost of providing fuel oil to MCPS facilities under varying circumstances. The elements should be standardized and account for differences in the cost of various alternatives.

#### Description of Possible Alternatives

The purpose of this section is to describe the various alternatives which should be included in the model so that managers can determine the best method of procuring and delivering fuel oil to MCPS schools and other facilities. In establishing standard criteria for the assessment of alternatives, the fuel oil procurement and delivery activities must be clearly defined in terms of options that lead to mutually exclusive alternatives.

The primary options available to MCPS for the purchase of fuel oil are (1) participation in the COG joint bid or (2) an individual MCPS bid, and the options associated with delivery are (1) MCPS hauling or (2) vendor hauling. When combined, the two purchase options and two delivery options create four distinct alternatives. The four alternatives are illustrated in the matrix in Exhibit C-1. The four cells represent the following realm of possibilities:

- o Alternative A, COG purchase and MCPS hauling, which depicts current MCPS fuel oil purchase and delivery practice
- Alternative B, MCPS purchase and hauling, which was used by MCPS between FY 1961 and FY 1983
- o Alternative C, COG purchase and vendor hauling, which has never been tried by MCPS, but is currently used by all other school systems participating in the COG joint fuel oil procurement
- o Alternative D, MCPS purchase and vendor hauling, which was used by MCPS prior to FY 1961

Each of these alternatives is discussed in greater detail in the following sections.



#### EXHIBIT C-1

#### Alternatives for the Purchase and Delivery of Fuel 011

	Purchāsē Options	
-	COG	MCPS*
Delivery Options	Alternative A	Alternative B
MCPS Hauling	o Purchase with COG o MCPS Haul	o MCPS Bid Alone o MCPS Haul
-	Alternative C	Alternative D
Vendor Hauling	o Purchase with COG o Vendor Haul	c MCPS Bid Alone o Vendor Haul

\*Includes Montgomery County Government and Montgomery College

#### Alterna e A: COG Furchase/MCPS Haul

Beginning in FY 1984, MCPS has participated in the jointly bid fuel oil contract with the Council of Governments. The MCPS contract specifications were first negotiated with COG representatives and later, as part of the total contract, with potential vendors. Because MCPS hauls its own fuel oil, certain modifications were necessary to ensure a reasonable contract price for the portion of oil purchased by MCPS. COG members were willing, within limits, to include MCPS requirements. But since the amount of fuel oil required by MCPS did not sufficiently increase the total COG gallons to qualify for additional price discounts, COG representatives were not willing to risk complications with potential vendors for the sake of only a single member. While participation in the COG aggregate fuel oil purchase presents advantages stemming from community cooperation, it is not known what prices would have been available to MCPS had invitations to bid been offered by MCPS alone because the data for that comparison are not available. Also, it appears likely that only fuel oil companies of a medium or larger size were able and/or willing to bid on the COG requirements. The major cost elements of Alternative A are those that result from the COG contract (purchase option) and MCFS hauling (delivery option).



#### Alternative B: MCPS Purchase/MCPS Haul

MCPS has had a long history of purchasing and hauling its own fuel oil (FY 1961 to FY 1983). For over 20 years, MCPS staff representing several departments, have shared the detailed responsibilities involved in the annual process of contract bidding and award and the daily activities essential to timely fuel oil delivery. Both purchase and delivery options were the responsibility of MCPS. Each year oil companies of all size categories responded to the bid specifications developed by MCPS staff; and for the past several years, the contract was awarded to the Stewart Petroleum Oil Company. For six months of the year MCPS personnel and cquipment were utilized to deliver fuel oil to MCPS buildings and to Mcntgomery County Government and Montgomery College locations. The cost elements of this alternative result from the costs associated with the MCPS purchase option and the MCPS hauling delivery option.

#### Alternative C: COG Purchase and Haul

Since MCPS is the only COG member that hauls its own fuel oil, all other members receive delivery as part of the COG contract awarded to the vendor. For these municipalities and agencies, fuel oil procurement is much like any other service procurement in that there is minimal involvement in procedures and deliveries. The vendor is responsible for the performance of all tasks associated with the efficient provision of fuel oil to the designated locations. Either an automatic fill schedule, based on degree days, tank size, and building size or direct request to the vendor is used to make deliveries.

#### Alternative D: MCPS Purchase/Vendor Haul

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Prior to the establishment of the fuel oil hauling program (FY 1961); MCPS received deliveries of fuel oil as part of the contract awarded to the vendor. This method, without any of the modifications found in the other alternatives, presents the "no frills" approach used by most consumers. There are no special purchase options and no special hauling options. The price of this alternative is the result of combining the elements of the MCPS purchase option to the vendor hauling delivery option.

#### Major Cost Components of the Model

The three categories of cost components evaluated by the model are (1) purchase price of the fuel oil from the vendor, which can vary twice monthly based upon an industry oil index, (2) cost of delivering fuel oil to schools, and (3) impact of the Montgomery County fuel oil tax. Some of these cost components are obtained differently for Alternatives A and C.



The COG contract quotes two separate prices, one for purchase only ("under the fill") and a second for purchase and vendor delivery. This information is sufficient for Alternative C, but requires that the model be able to calculate the MCPS cost-per-gallon to hauf fuel off from the vendor's terminal to schools for use in Alternative A.

The model uses the following cost items in calculating MCPS' total fuel oil delivery cost-per-gallon:

- Drivers' Salaries (Actual when available from past years or actual adjusted for step increases and estimated cost-of-living when projecting to other years)
- Overtime Salaries (With same adjustments noted for drivers' salaries)
- Fixed Charges (30 percent of above salaries)
- Maintenance and Operation of Vehicles (Actual when available from past years or actual adjusted for inflation when projecting to other years)
- o Depreciation (Straight line based on actual from past year)

The sum of the above cost components is then divided by the annual actual or projected number of gallons of fuel oil delivered by MCPS.

The final cost factor that must be considered in the model is the Montgomery County fuel oil tax that is imposed on fuel oil delivered in the county. Tax is not paid on fuel oil which is delivered by MCPS, but is paid on fuel oil delivered by the vendor. The current level of the tax is \$0.01332 per gallon for No. 2 fuel oil and \$0.013896 per gallon for No. 5 oil.

Assumptions Underlying Assessment of Alternatives

A critical aspect of modeling is the consistent use of standard assumptions and methods of calculating cost components. This decision model is based on the following assumptions:

- o MCPS, bidding alone, would not be able to improve upon either the purchase-only or purchase-and-deliver fuel oil prices obtained by COG.
- MCPS can not easily move annually into or out of the fuel oil hauling program, and longer-term decisions should be made.
- o COG will continue to function as an agency for the joint procurement of fuel oil.
- Fuel oil for the 39 schools with small tank capacities or limited access will be purchased from and delivered by the vendor.



These assumptions should be verified periodically. For example, the first assumption has the effect of eliminating Alternatives B and D under which MCPS does its own fuel oil purchasing. In FY 1983 that was a sound assumption. In FY 1984 the volume discount was considerably smaller, and the assumption less certain. Depending on the bid-price trend over a longer period and the degree to which MCPS wants to encourage minority and small firms to bid, that assumption may need to be changed.

The last assumption was affected by the decision, beginning in FY 1985, to have MCPS haul fuel oil to 30 of the 39 school locations previously supplied by vendor delivery. The effect of this decision on the FY 1984 simulations used for this report is discussed in Chapter 2.

#### Layout of the Model

As shown in Exhibit C-2, the "model" is actually a matrix with the 24 price periods of the COG contract (two periods for each month) and a "total" column shown across the top of the matrix and the procurement/delivery alternatives to be priced listed down the left side. Each run of the simulation model fills in the cells of the matrix by calculating the perperiod and total cost for each alternative. The following four alternatives were used in the runs shown in Exhibit C-2.

- Alternative A for actual FY 1984 data (COG purchase, MCPS delivery)
- Alternative C for actual FY 1984 data (COG purchase, vendor . delivery)
- o Alternative A for a given set of "what if" usage and price conditions
- Alternative C for a given set of "what if" usage and price conditions

Exhibit C-2 also displays the formulas and internal logic for the operation of this simulation model.



		11 в	11 C .				
	29			shibit C-	2	11 8	<b>11</b> G
	3 4 51	PORHULAS AN Puel oil an	ND LOGIC FOR NALYSIS FOR 1	SIMULATION M 1984, ACTU	ODEL Al AND WHAT	IF CASE 3 (	F0/84- 3)
	64NOTES:    1. ACTUAL PY 84 PUEL OIL USAGE DATA IS UT      71    2. ACTUAL PY 84 PRICE DATA IS USED POR IS      81    3. PROJECTED USAGE DATA IS USED POR PY 8      91    4. PROJECTED PRICE. DATA ARE USED POR PY 8      91    5. PROJECTED PRICE. DATA ARE USED POR PY 8      91    6. ASSUMES HONTHLY. USAGE EVENLY SPLIT BE      21    6. ASSUMES HONTHLY. USAGE EVENLY SPLIT BE      21    1. USAGE INCREASED 5% OVER. PY 84 FOR DE      31    1. USAGE INCREASED 5% OVER. PY 84      32    2. COST PER GALLON SAME AS PY 84	SED_POR_PRIC RICE_PERIODS 4_PERIODS 17 84_PRICE_PER 4_OP_\$98,738 TWEEN_THE_TW C-MARCH	CE PERIODS 1- 5 1-18 -24; BASED C HIODS 19-24; /USAGE ARE U /O PRICE PERI	-16 IN ACTUAL USA BASED ON TRE SED ODS	GE POR THESE NDS FOR THES	PERIODS IN E PERIODS FO	FY 81-83 R FY 83
17							
19	5	JUL	¥	AP SUS1	Γ	SEP	г Г
20	1 1	PERIOD 1	PRICE_ Period 2	PRICE Perjod 3	PRICE PERIOD 4	PRICE PERIOD 5	PRICE PERIOD
23	ACTUAL FY 84 ALTERNATIVE C COG PURCHASE AND DELIVERY						
26 27 28 29 30 31	ICOG COST OF NO. 2 DELIVERED FY 84 ICOG COST OF NO. 5 DELIVERED FY 84 IUSAGE OF NO. 5 PUEL OIL FY 84 IUSAGE OF NO. 5 PUEL OIL FY 84 INC CO TAX FY 84	848+.0074 849+.0076 6300 9450 (828*:01332	C48+.0074 C49+.0076 6300 9450 2 (C28*.0133)	D48+.0074 D49+.0076 6300 18900 2 (D28*.01332	E48+.0074 E49+.0076 6300 18900 (E28*.01332	P48+.0074 P49+.0076 9450_ 28350 _(P28*.01332	G48+.0074 G49+.0076 9450 28350 (G28+.0133
32	COST OF ALTERNATIVE C ACTUAL FY 84	B26*B28+B27	C26*C28+C27	D26*D28+D27			
34 35 36	WHAT IP PY 84 ALTERNATIVE C FOR ABOVE CONDITIONS/ASSUMPTIONS						G26#G28+G2
37 38 39 40 41 42	COG COST OP NO. 2 DELIVERED COG COST OP NO. 5 DELIVERED USAGE OP NO. 2 PUEL OIL USAGE OP NO. 5 PUEL OIL NG CO "AX	B57+.0074 B58+.0076 L39 B29 B39*.01332+	C57+.0074 C58+.0076 C28 C29 C39*.01332+	D57+.0074 D58+.0076 D28 D29 D39*.01332+	E 57+.0074 E 58+.0076 E 28 E 29 E 39 *.01332+	P57+.0074 P58+.0076 P28 P29 P39*.01332+	G57+.0074 G58+.0076 G28 G29 G39*.013324
431	COST OF ALTERNATIVE C WHAT IF	B37*B39+B38	C37*C39+C38	D37*D39+D38	E37*E39+E38	F37*F39+F38	637#6394030
45 46 47	ACTUAL PY 84 ALTERNATIVE A Cog purchase and mcps delivery						<u></u>
489 491 501 519	COG COST NO. 2 UNDER FILL PY 84 Cog_Cost_NO. 5 Under Fill py 84 MCPS delivery Cost py 84	.81255 ,72906 _(B28+B29)*(	.8128_ .73747_ (C28+C29)*(	.83300 .75985 (028+D29)*(	.8425 .77109 (E28+E29)*(	.85325 .77467 (F28+F29)*(	.85575 .77542 (G28+G29)*7
521	COST OF ALTERNATIVE & ACTUAL FY 84	B48+B28+B49	C48*C28+C49	 D48*D28+D49	E48±F28+F20	R/R+F28+F/0	
541 551 561	WHAT IF PY B4 ALTERNATIVE A FOR ABOVE CONDITIONS/ASSUMPTIONS					. 40-7207749	_048=628+649 
579 589 591	COG COST NO. 2 UNDER FILL COG COST NO. 5 UNDER FILL MCPS Delivery Cost	B48 B49_ (B39+B40)*(	C48 C49 (C39+C40)+(	D48 D49 (D39+D40)*(	E48 E49 (E39+E40)*(	F48 F49(F39+F40)*(	G48 G49 (G39+G40)+(
519	COST OF ALTERNATIVE A WHAT IF	B57 *B39+B58	C57*C39+C58	 D57#D39+D58	F57+F90+P50	PE74020.050	

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	 T <sup></sup>								
RICE	PRICE	PRICE	PRICE	PRICE	PRICE	PRICE	PRICE	PEI PEI	PRICE
PERIOD	PERIOD	PERIOD 9	PERIOD	PERIOD	PERIOD	PERIOD	PERIOD	PERIOD	PERIÖD
H48+.0074	148+.0074	J48+.0074	K48+.0074	L48+.0074	MA8+:0074	NA8+ 0074			
H49+.0076	149+.0076	J49+.0076	K49+.0076	L49+.0076	H49+.0076	N49+.0076	049+10076	P49+.0076	Q48+.00 Q49+.00
9450	9450	47250	47250	245700	100800	198500 473844	198500 473844	88116_ 160655	88116- 160655
(H28*:0133)	2 (128*.01332	(J28*:01332	(K28+.01332	(128*.01332	(H28+.01332	(N28*.01332	(028*.01332	(P28*.01332	(Q28*.0)
H26#H28+H2	7 126*128+127	J26*J28+J27	K26 *K28+K27	L26 #L28 ±L27	H26#H28+H27	N26*N28+N27	026*028+027	P26*P28+P27	_Q26 +Q28+
H57+.0074	157+.0074	J57+.0074	K57+.0074	L57+.0074	M57+.0074	N 57+.0074	052+.0024	P57+.0074	Q57+.00
H28	128	J28	K28+.0076	L58+.0076 L28#1.05	M58±.0076 M28*1.05	N58±,0076 N28*1,05	058±.0076	P58+.0076	Q58+.007
H29 H39#.013324	129 · 139*:01332+	J29	K29	L29#1.05	H29+1.05	N29*1.05	029*1.05	P29±1:05	Q29#1.0
						N39*.01332+	039*.01332+	P39*.01332+	Q39*.013
		_ <u>73/</u> #138+138	K37*K39+K38	L37±L39+L38	H37*H39+H38	N37*N39+N38	037*039+038	P37*P39+P38	Q37 *Q39+
77257	.76354	. 74932	.81625	.81875	- 808 - 75443	.84275	8575	.98975 BAB53	. 965
(H28+H29)*(	(I28+129)*(	(J27+J29)*(	(K28+K29)*(	(L28+L29)*(	(H28+H29)*(	(N28+N29)*(	(028+029)*(	(P28+P29)*(	(Q28+Q29
148*H28+H49	148+128+149	J48#J28+J49	K48*K28+K49	L48*L28+L49	H48+H28+H49	N48*N28+N49	048*028+049	P48*P28+P49	048+028+
								•	
48	148	J 48	K48	 L48	H48	N48	048	PA8	048
149 1139+11403+7	149 (139+140)+/	J49 (J39+J40)+(	K49	L49	849	N49	049	P49	Q49
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n 40



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1 1 1	W.01 877																ACTUA COG P	L FY Urch	84 ALT C 6DELIVER			
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i i-	R26*R28+R2	7 \$26*\$2	3±\$27	T26#T2	28+T2	7 026*02	8+U27	V26#V28+1	V 2 7	W26#W28+W27	X26=X28+1	+ K27	¥26*¥28+	27	SUN (B	32: ¥3	2COST	ALT C	ACTUAL R			
    -	B57+ 0076									*********							WHAT POR A	LP PY BOVE (	84 ALT C CONDITION	S / ASSU		
-	R58+.0076 R28+1.05 R29+1.05 R39+.013324	S58+.00 S28#1.0 S29#1.0 S39*.01	)76 )5 )5 ]332+	T57+.0 T58+.0 T28 T29_ T39*.0	1332+	U57+.0 U58+.0 U28 U29 U39*.0	074 076 1332+	¥57+.0074 ¥58+.0076 ¥28 ¥29 ¥39*.0133	5 12+	W57+.0074 W58+.0076 W28 W29 W39*.01332+	X57+.0074 X58+.0076 X28 X29_ X39*.0133	5 5 2+	¥57+.0074 ¥58+.0076 ¥28 ¥29 ¥39*.0133	12÷	SUM (B Sum (B Sum (B	39:Y3 40:Y4 41:Y4	COG CO COG CO DUSAGE DUSAGE INC CO	DST # DST # # 2 1 # 5 1 TAX	2 DELIVE 5 DELIVE 9 DEL OIL 9 DEL OIL 9 DEL OIL	 R K		•-
-	R37*R39+R38	\$37*\$39	+\$38	T37#T3	9+T38 	U37 #U3; 	9+038	V37*V39+V 	38 1	37*139+138	X37*X39+X	38	¥37*¥39+¥	38 .	SUM ( B	43 : ¥4	COST	LT C	WHAT IP			•
																	ACTUAL COC PU	PY 8 RCH M	4 ALT A CPS DELIN	ERY	•	-
:	.83623 .78582 (R28+R29)*(	.81400 .76665 _(\$28+\$2	9)*(	.79 .75 (T28+T)	29)*(	.785 .74 (U28+U2	29)*(	.82 .77 (V28+V29)	: ; ; ;•	83 78 <u>428+</u> 429)*(	.815 .76 (X28+X29)	*(	. 815 . 76 (¥28+¥29)	*( s	UM ( 85	0. 250	COG #	2 UND 5 UND 5 UND	FILL 84			-
1	48*828+849	\$48*\$28	+S49	T48#T28	3+T49	U48×U28	+U49	¥48*¥28+¥	49 U	48*128+149	X48#X28+X	49	(48*Y28+Y	49 S	UM (BS	2: ¥52	COST A	LT Å	ACTUAL 84			-
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R	57#k39+k58	S57*S394	S 58	T57*T39	+T 58	U57×U39	+U58	¥57*¥39+¥	58 U	57*¥39+¥58	X57*X39+X	58 1	57*¥39+¥	58 S	UH ( B6	1: ¥61	COST A		HAT IP			-

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#### APPENDIX D

#### A Model for Monitoring Current Fiscal Year Usage,

#### Price, and Expenditure for Fuel 011

Although similar in construction to the procurement/delivery model, the purpose of the usage/price/expenditure model is to assist the Energy Management Unit in the Division of Construction and Capital Projects to: (1) monitor the "fiscal year-to-date" usage, price, and dollar expenditures for fuel oil; (2) project these same data through the end of the current fiscal year under various assumptions about operating and weather conditions; (3) assist the preparation of the fuel oil portion of the operating budget for the following fiscal year; and (4) respond to Board and managers' requests for financial data and "What if?" situations.

#### Description of the Model

The model assumes that MCPS is purchasing fuel oil under the COG joint fuel oil procurement. However, as the primary purpose of the model is to monitor usage, fuel oil purchase price, and expenditures, the model does not involve fuel oil hauling costs and is usable with either Alternative A or C. The model assumes that a decision concerning the procurement and delivery methods has already been made.

As shown in Exhibit D-1, the 24 price periods of the COG contract and a total column are across the top of the simulation matrix. Down the left side of the matrix are specific data elements for both categories of fuel oil, No. 2 and No. 5.

For each category of fuel oil and price period, the model identifies, as appropriate, the following elements:

- o Projected usage (beginning of year projection)
- o Actual usage
- Projected vs. actual usage
- Projected price (beginning of year)
- o Actual price
- o Projected price vs. actual price
- o Projected expenditures (beginning of year)
- Actual expenditures (to date)
- o Projected vs. actual expenditures
- Updated projection of usage (for remainder of year)
  Updated projection of price (for remainder of year)
- o Updated projection of expenditures



•	Exhibit	D-1
i A	A MODEL TO MONITOR CURRENT USAGE, PRICE, AND	ELEVER FUEL OIL EXPENDITURES
SENTARD RON		
ACTUAL DATA TO DATE FOR PERIODS 1-12		
ORIGINAL PROJECTIONS NOT CHANGED FOR	PERIODS 13-24	
•		
		<i>v</i> '
	PRICE.	PRICE_
		FERIOD 2
PROJECTION FOR END OF PRICE PERIOD 12		
NO. 2 FUEL OIL		
PROJECTED USAGE (BEGINNING OF YEAR)	.005*227	.005*227
ACTOAL USAGE PROJECTED VS: ACTUAL USAGE	9450 15(528=0-0-627-628)	9450 134629=0, 0, 227, 256
ACTUAL PRICE	.82	.83 .31280
PROJECTED VS. ACTUAL PRICE	IF(832=0,0,831-632)	IF(C32=0,0,C31-C32)
PROJECTED EXPENDITURES	B27*B31	C27+C31
ACTUAL EXPENDITURES BEDIECTED DG - XCTUAL ENDENDITUGES	B28+B32	C28+C32
FROJECTED VS. ACTURE EXPENDITURES	IF(836=0,0,835-834)	IF(C36=0;0;C35-C38)
UPDATED PROJECTION OF USAGE	1F(B22+0),B28,B27/	IF(C28()0,C28,C27)
UPDATED PROJECTION OF EXPENDITURE	IF(B324/0,0,B31) IF(B384/0,638,B39*840)	IF(C32()0,0,C31) IF(C36()0,C35,C39+C40)
NO. 5 FUEL UIL		
PEDIECTED USAGE (BEGINNING OF VEAR)	60 35 - 7 45	
ACTUAL USAGE	15750	15750
PROJECTED US. ACTUAL USAGE	IF(B4c=0,0,B45-B4a)	IF(C4o=0,0,C45-C4c)
PROJECTED PRICE (BEGINNING OF YEAR)		.24
ACTUAL PRICE	172905 15:550-0 0:040 050	73747
PROJECTED VO. MUTUME MRILE	10,000,0,849-8507	1+(150=0,0,049-050)
PROJECTED EXPENDIT IRES	645*649	C45+C49
ACTUAL EXPENDITURES PROJECTED US, ACTUAL EXPENDITURES	1F(842()0;842*850,0) 1F(854=0 0 852-854)	IE(C∃q_>)0,04⊴★C50;0) IE(C51=0,0,0550,0)
A COLORED OF HEIGHE EXPENDITORES	· · · · · · · · · · · · · · · · · · · ·	(F(C)4=0,0,C)3~C)4)
UPDATED PROJECTION OF USAGE	1F(843()0,845,845)	IF(C4o()0,C4c,C45)
UPDATED PROJECTION DE PRICE. UPDATED PROJECTION DE EXPENDITURE	IF(850()0,849) (F(63)()0,849) (F(63)()0,849)	1F(C50(>0,0,C49)
GENTED INCOLOTION OF EACENDITURE	1	IF (LHG(20,L46+L50,C57+C)

## Exhibit D-1

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1 1 1		· Exhibit D-1	(Continued)	
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	* AUGUŜT	•	SEPT	
PRICE	PRICE	PRICE	PRICE	
3	4	5	6	
··				
.00.75+227	35*22?	1007*227		
31 50	3150	9450.	9450	
IF(D28=0,0,D27-D28)	IF(E28=0,Ů,E27-E28	) IF(F28=0,0,F27-F	28) IF(628=0,0,627-628)	
.83	• 8 e	. So	.84	
.\$33 IF(D32=0.00531-032)	.84825 15/53250 0/531-532	.95325	.85575	
		· · · · · · · · · · · · · · · · · · ·	32) IF(632=0;0;631~632)	
D27+D31	E27*E31	E27#E31	627+631	
IF(D36=0,0;D35-D3a)	IF(E36=0,0,E35-E34	) IF(F38=0.0;F35+F	- 628*632 35) IF(636=0101635-635)	
15/020/10 050 0601				
IF(D32()0,0,031)	IF(E32()0.0.E31)	1F(F28()0;F28(F2 1F(F32()0:0:F31)	7) IF(628()0,628,627) IF(632()0,0.621	
IF(D30()0,D35,D39*D	10) IF(E36(20,E38,E39*	E40) IF(F3a()0,F3a,F3	9*F40) IF(G36()0;G35;G39*G40	55
.0000*245 22050	10055*245 22050	10035×245 72050	.0065*245	
1F(D45=0,0,D45-D46)	IF(E45=0,0,E45-E45	) IF(F4č=Ū,0,F4℃-F	46) IF(646=0,0,645-646)	
77	76			
.75935	. 27109	.77467	.81	
17(D50=0,0,D49-D50)	IF ( ESO=0,0, E49-E50	) IF(F50=0,0,F49-F	50) IF(650=0,0,649-650)	
D45#D49	E45=E49	F45*F42	645+642	
IE(D48()0,D48*050,0;	IE(E43()0,E43*E50,(	17 IF(F46()0,F43*F5	0,0) IF(G43()0,G42+G50,0)	
1F(D54=0,0,053-D54)	IF(E54=0,0,E53-E54)	) IF(F54≡0,0,F53-F	54) IF(654=0,0,553-654)	
IF(D45()0;046;D45)	IF(E43()0;E43;E45)	IE(E4&()0;E43:F4	- 5) 1F(642()0.642.345)	
1F(D50()0;0;049)	IF(E50:20:0;E492	IF(F50(>0,0,E49)	IE(G50(>0,0,6492	
1F(D46(/0,D46*D50,D5	<u>2/#U38/_1F(E46()U;E46*E50;</u>	12/11/20,F46+F51	J,F57»F58) 1F(G43()0,G4å*G50,G57	2×658)
		5 1.5		
		50		



I Ĥ	it i	:: J	ii k
:   		Exhibit D-1 (ca	ontinued)
SENTARO RUN			
ACTUAL DATA TO DATE	FOR PERIODS 1-12		
ORIGINĀL PROJECTIONŠ	NOT CHANGED FOR PERIODS 13-2	:4	
- h. ci-	OCT	N	ο.
PRICE	PRICE	PRICE	PRICE
7	FERIUD R	PERIOD	PERIOD
		7	<u>10</u>
<u>.</u>			
.0055*227			
3150	3150	25200	.023*227
IF(H28=0,0,H27-H28)	IF(128=0,0,127-128)	IF(J28=0.0:127-128)	25200 15//20250 0 015 045
			IP(K28=0,0,K27-K28)
.84	.84	.62	.82
15/4020 15/4020	,8300	.B1875	.81625
IF(H32=0,0,H31=H32)	:F(132=0,0,131-132)	lF(J32≣0,0,J31-J32)	IF(K32=0,0,K31-K32)
H2Z*H31	127-121		, , ,
H28+H32	14.8131	J27+J31	K27+K31
2F(H3o=0,0,H35-H3o)	IF(136#0.0.135-134)		K28*K32
		ir(135=0,0,135=136)	IF(K3==0,0,K35-K3a)
IE(H2B(20,H2B,H27)	IE(128()0,128,117)	(FC128C)0-128-1275	- The State
IF(H32()0,0,H31)	17(132()0,0,131)	IF(J32()0,0,J31)	IE(K302)0,828,827)
1P(H38()U,H36,H39+H40)	1F(138()0,138,139#140)	IF(J35()0,J35,J39+J40)	IF(K35()0,633)
,0035+245	.0055*245	.024+745	
	16325	37500	1044#240 32800
12(440=0,0,442-442)	IF(146=0,0,145-146)	IF(J42=0,0,J45-J48)	(F(K4=0,0,K45-K40)
-81	.30	. Rũ	
.77257	,76354	. 24932	+78
IF(H50=0,0,H49-H50)	IF(ISO=0,0,149-150)	1F(J50≅0,0,J49=J50)	./≕+62 IF×K50≈0,0,K47-K50)
H45+H49	145+149	tine trie	
IE(H43()0,H43*H50.0)	1277437 16.146(10:146+150:0)	しまつたいイダー。 オピノマイマーンと「オイン」 42 「 -	<u>645*649</u>
IF(H54=0,0,H53-H54)	IF(154=0;0;153-154)	IF(J54=0;0;J53-J54)	IE(K445)0,K44*K50,0) IF(K54⇔0;0;K53-K54)
IE(H48()0,H48,H45)	IF(14c()0,14c,145)	IFCTARCOLTAX DUEL	FINT TO THE T
IF(H50()0,0,H49)	IF(150(00,0,149)	IF(J50<3010,040,040)	1F(K4a()0;K4a;K45)
IF(H43()0,H4:*H50,H57*H58	) IF(146()0,146+150;157+158;	1F(J48()0,J48(150,J48)	15/8010000000000000000000000000000000000
		11.10.101.01010101010101010101010101010	- +F + NHO - 20 jHH2 + ND0 jH57 + H

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12 34 5 5 7 3 9 10 11 12 12	A MODEL TO MONITOR CORRENT USAGE, PRICE, AND E	II M FISCAL YEAR FUEL OIL ≫PENDITURES	Exhibit D-1 (ca	ntinued)
141 151 161 171 181 191 201	PRICE DE	C. PRICE PERIOD	PRICE_ JA	N PŘÍCE PĚŘIDD
221		12	13	14
231 241				
251 231				
271 281	.081+227 91350	.091#227 91350-	.115*22?	:0116*22?
29: 30:	IF(L28=0;0,L27-L28)	IF(M28=0,0,M27-M28)	IF(1128=0,0,N27-1128)	IF(02B=0,0;027-028)
31: 32:	.83 .81875	.83	.85	.95
331 341	IF(L32≈0,0,L31-L32)	IF(M32=0,0,M31-M32)	IF(N32=0,0,1131-1132)	IF(032≡0,0,031-032)
35:	E27+E31	M27*M31	N22±N31	Ŭ27 <b>≈</b> Ŭ31
371	IF(L33=0,0,E35-E36)	128+M32 15(1128=0,0,1135-M36)	N28+N32 IF(N36=0.0.N35-N36)	028±032
381	IF(L285)0:129:127)	1 E. M36/ - 1 - 1455 - 1465 -		
40: 41: 42:-	IF(L32()0;0,L31) IF(L35()0;L36;L39+L40)	IF(M32(0)0,M31) IF(M36(0)0,M36,M39*M40)	1F(N28()0,N28,N27) 1F(N32()0,0,N31) 1F(N36()0,N36,N39+N40)	IF(028()0;028;027) IF(032()0;031) IF(036()0;039;039±040
43		· · ·		
451	0885+245	.08:5+245	.124*245	124+245
48: 47: 49:	242550 IF(L48≈0,0,E45-E4&)	242550 1F(M4o=0,0,M45-M46)	IF 1145=0, 0, 1145-1142)	IF(046=0,0,045-043)
491	• 78	• 78	.77	. 79
501 511 527	./0182 IF(L50≂0,0,L49-L50)	,75443_ 1 F (115ú=0,0;M49-M50)	IF(N50=0,0,1)49-N50)	IF ( 050=0,0,049-050)
531 54: 55:	E45#E49 IE(E45<)0,E45#E50,0> IF(E54≈0,0,E53-E54)	M45+M45 1F (M42250, M42+M50, 07 1F (M54=0, 0, M53-M54)	N45+1149 1E(1142:20,1142+1150;0) 1E(1154=0;0;1153-1154)	045∓049 IF(043<)0;042+053;0) IF(054=0;0;053-054)
521 581 591	IF(L48()0;E48;E48; IF(L50()0;0,L49) IF(L48))0,L48*L50,L57*E58)	IE(M48()0;1148,1145) IE(N50()0;0144%) IE(N148()0,M48#1150,N57#M58)	1F(1146(+0,1446,1445) 1F(1150(200,0,149) 1F(11502,20,1446+150,157+156)	IF(0444)0;048;045) IF(050:)0;0;049) IF(0444)0:0430050:0570056;

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! Р ;	ti à	ii Ř	s i
		Exhibit D-1 (	(Continued)
		SENTARO RUN	·
			·
		ACTUAL DATA TO DAT	E FOR PERIODS 1-12
		ORIGINÄL PROJECTIO	NS NOT CHANGED FOR PERIODS 1
PRICE PERIOD 15	FE8_ PRICE PERIOD	PRICE Period	MARCH PRICE
	10	17	18
	··		
.0935+227	:	0	
IF(P28=0.0.P27-P28)		.000#227	• 0 66 * 2 <u>2</u> 7
	IF(028=0,0,027-028)	IF(R28=0,0,R27-R28)	ÌF(\$28≈0,0,\$27-\$28)
• • • • • • • • • • • • • • • • • • • •	.88	. 84	.8
IF(P32=0,0,P31-P32)	IF(Q32=0,0,Q31-Q32)	IF(R32=0,0,R31-R32)	IF(\$32=0.0.\$31-533
P27+P51	027+031	P27-P21	
P28≄P32 tr/boh≣b k salisi	Q28±032	R28*R32	527±531
IF(P3a=0,0,P35-P36)	IF(Q33≈0,0,035-Q36)	IF(R35=0:0:R35-R33)	S28*S32
IF(P28()) P20 D25			IF(\$35=0;0;\$35-\$35)
IF(P32()))	1F(U28()0,028,027)	IF(R28()0, R28, R27)	15(623/16 200 000
F(P3o()0 P38 P30 Pan		IF(R32(>0,0,R31)	IE(5526)0 6 661
	1F(038(20;038;039*040)	IF(R3o()0,R36,R39*R40)	1F(536()0,536,539*540)
096+245	.096+245	.079*245	
F(P46=0,0,P45-P46)	IF(045=0.0.045-04x)		.0/9*245
83		1F(R46=U.U,R45-R45)	1F(\$40=0,0,545-540)
	• 04	.8	.75
r(P50=0,0,P49-P50;	IF、QS0≈0,0,049-050/	IF(R50=0,0,849-R50)	IF(S50=010 sāgessa)
45+P49	Ú45+Ú49		
F(P4=<>0,P4=+P50.0)	1F(045530 0456050.03	K-15+K-17	\$45+\$49
F(P54=0;0;P53-P54)	IF(054=0,0,053-054)	IF(R48()0,R43¥R50,0) IF(R54≃0,0,R53-R54)	IF(S46()0;S42*S50;0) IF(S54=0:0):555-661
F(P4a()0,P4a,P45)	- 15(04)(20) 00, 015.		
F(P50()0,0,P49)	LF(0502)0 6 623.	IF(R40()0,R43,R45)	IF(\$46()0;\$45;545)
F(P46:20,P46*P50,P57*P58)	IF(043330 DAVAJED DEPLORAS	IF(R50.00,0.8491	IF(\$50()0:0:549,
		_1L\R444()0,R43*R50,R57*R5	

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			Exhibit D-1	(continued)
	Т	:: U	A NOCEL TO NONITOR CURREN USAGE, PRICE, AN	II. FISCAL YEAR FOEL DIC D EAPENDITURES
	ĀPRI	L		MAY
PERIOD		PRICE	PRICE	PRICE_
19		20	21	PERIOD
.0585*227		.0585*227	10385+227	.0385*227
IF(T28=0,0,T22	?-T28,	IF(U28=0,0;U27-U28)	IF(V26=0,0,V27-V28)	1F(W28=0,0,W27-W28)
.8		.82	.82	.8
IF(T32=0,0,T3)	-T32)	IF(U32=0,0,U31-U32)	IF(V32=0,0,V31-V32)	IF(W32=0,0,W31-W32)
T27+T31		U27+U31	Ū27∓Ū3i	W27+W31
128*T32 16/19/50 0 154	E+ 52 :	U28*U32	V28#V32	W28+W32
1F(138-0,0,132	-1387	1F(033=0,0,035-038)	IF(V33=0,0,V35-033)	IF(W36=0,0,W35-W32)
IE(128()0,128,	Ť27)	IF(U28()0,U28,U27)	IF(V28()0,V28,V27)	16(023(30)028 022)
IF(T32()0,0,T3	11	IF(U32()0,0,U31)	IE(M32()0;0;V31)	IE(032()0,0,031).
		IF(U38()0,U36,U39*U40)	IF(V3=(>0;V36;V39*V40)	IF(W38()0,W38,W39*W40)
.031 *245		.0c1+245	.020#245	.020*245
IF(T4=0,0,T45	-T46)	1F U4a=0;0;U45-U4a>	1F(V46=0,0,V45-V48)	1F(W43=0,0,W45-W48)
.74		.72	.72	.72
IF(T50=0,04ÿ	-150)	1F(US0=0,0,U49-US0)	1F(V50=0,0,V49-V50)	IF(W50=0,0,W49-W50)
T45+T49		045×049	1945#1949	
IE(T46()0,T46*	TŞQ;07	1F×042<>0;043±050;0>	1F(043(00,043+050,0)	IF(446()0,443+450:0)
1+(154=0;0;T53	-T54)	IF(U54=0;0;053-054)	IF(054=0,0,053-054)	IF(W54=0,0;W53-W54)
IF(T4=(`0,T46,	145)	IF(U4a()0;U4a;U45)	18(943()0,045,045)	1F(W4a()0,W44,W45)
IF(T50()0,T4	2) Féairteac	1E(U\$0()0;0,U49)	IF(V50()0,0,0491	1F(W50\\0,0,049)
16/140/20140*	150,15/*T58)	<u>_1F:U46:20;U4c*U50,U57*U5c)</u>	F(V4&、>0,V4≅≠050,057±058	3) IF(W4a,)0,W4a*W50,W57*W5

Exhibit D-1 (continued)

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		:: Y	Exhibit	D-1 (Continued)
89 10 11 12 13 14 15 13 15				
19 19 20 21 22	JU 1 PRICE 1 PERIOD 1 23	NE PRICE PERIOD 24	TUTAL	
23 24				PROJECTION FOR END OF PRICE PERIOL 12
25				ND: 2 FUEL DIL
27 28 28 29	- :0025#227 	.0025+227 IF(128=0,0,Y27-Y28)	1232329 SUM(B28:Y28)	PROJECTED USAGE (BEGHINING OF , EAF ACTUAL USAGE (TO DATE)
311	• <del>8</del>	.8		PROJECTED VS. ACTUAL USAGE (TO DATE)
321 331 341	IF(x32=0;0,x31-x32)	1F(Y32=0,0,Y31=732)		PROJECTED PRICE (BEGINNING OF (EAR) Actual Price Projected VS. Actual Price
351 361 371 381	227+X31 X28+X32 IF(X35=0,0,X35-X33) I=	22*731 728*732 1F(Y36=0;0;735-735)	SUN(835:Y35) SUN(836:Y36)	PROJECTED EXPENDITURES Actual Expenditures (to Date) Projected VS: Actual Expenditures
391 401 411 421	IE(X28()0,X28,X27) IF(X32()0,0,X31) IF(X32()0,X33,X397X40) 	1F(728(>0;728;727) 1F(732(>0;0;731) 1F(734(>0,731) 1F(734(>0,735;739*)40)	SUM(839:Y39) 	UPDATED PROJECTION OF USAGE UPDATED PROJECTION DE PRICE UPDATED PROJECTION DE EXPENDITURE
431				NO. 5 FUEL 01
451 451 471 481	Ŭ 1F(X45≡0,0,X45∺243) 	0 IF(Y46=0,0,i45-146)	2722530 Sun(845:745)	PROJECTED USAGE (BECINWIING OF YEAR) ACTUAL-USAGE (TO DATE) PROJECTED US, ACTUAL USAGE TTO COTE.
49:	.72	. 72		
511	IF(X50=0;0;X49-X50)	IF( 50=0,0, 749-, 50)		ACTUAL PRICE PROJECTED VS. ACTUAE PRICE
54: 55: 56:	293#249 IE(∧45420)(,≺45#250)0) IF(>54=0;0;253-254)	Υ45∓/3¢ ΙΕ(143/30,743∓750,0, ΙF(154=0,0,753-954,	SUN(853:753, SUN(854:754,	PROJECTED EXPENDITURES ACTUAL EXPENDITURES (TO DATE) PROJECTED VS. ACTUAL EXPENDITURES
57: 58: 59:	1F(X42()0,X42;X45; 1F(X50()0,0,449; 1F(X42()0,X42*X50;X57*X56;	18(Y48(>0;Y48;Y45) 18(X50:>0;0;Y49). 18(Y48(>0;Y48+>50`Y572Y59)	SLIN(857;757)	OPDATED PROJECTION OF USAGE OPDATED PROJECTION OF PRICE
50:-			55	BEST COPY AVAILABLE

Full Taxt Provided by ERIC

The model's detailed logic and calculations can be examined on Exhibit D-1.

In actual use by the managers the model would be updated with the most recent usage and purchase price data at the end of eac. price period (twice each month) and re-run to provide updated end-of-year projections. As MCPS does not currently collect usage data by price period, the monthly usage data is assumed to be equally divided between the two price periods contained in each month. When run at the end of any given price period, the simulation model will report actual per period expenditures for the year to date, project the remaining price period expenditures, and report projected total expenditures for the current fiscal year.

In fact, the model could and should be run several times at the end of each price period (or monthly) to determine what effect on total end-of-year expenditures certain "what if" conditions of usage and price would have. For example, if there is a warm trend forecast for the second half of the heating season, what will be the projected total expenditures for fuel oil if usage is decreased 5 percent from the original projection for the remaining months. Or, if fuel oil prices are in a downward trend, what will be the projected total expenditures if the price is 6 percent less then originally projected for the next three price periods but the same as projected for the remaining price periods?

#### To Set Up Model at Beginning of the Fiscal Year

Projected usage data can be entered into the model at the beginning of the fiscal year in one of two ways. A single total projection of No. 2 and No. 5 usage can be entered in Cells 227 and 247 respectively. The model will distribute the annual projected usage over the 24 price periods based on the periods' average percentage of total usage for the past three years. Or, if the user prefers, individual per period usage data may be entered into each cell.

Projected purchase price data for each price period must be individually entered for both No. 2 and No. 5 fuel oil. The model will then calculate the expenditures for each price period and the total projected expenditures for the year. By changing input data and re-running the model, the user can easily see what would happen to budget planning projections if price or usage varied either separately or in combination.

#### To Run the Model at the End of a Price Period

At the end of each price period, the user should substitute the actual usage and purchase price data for the projections for the preceding price period. As MCPS currently collects usage data by month rather than price period, the model may only be run once each month and must assume that usage is equally divided between the two price periods in the month. Using the newly entered actual data, the model re-calculates projected total expenditures for the remainder of the fiscal year, assuming no changes in the price/usage assumptions for the remaining periods.



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However, in practice, the user should have a better feel each month for the accuracy of the original projections. The model provides the opportunity to refine the projections for the remainder of the year and produce an updated projection of usage and expenditures. The end-of-year projections should become more accurate as the year progress and a greater percentage of data is actual.

#### Scenario of Usage

Exhibit D-2 is an example of how the model might be used. The scenario run has been set up as if it is the end of the twelfth price period. The scenario fiscal year began with the annual projections of usage, purchase price, and expenditures as shown in Exhibit D-2. It is assumed that at the end of each price period actual data for usage and price has been added. For example, at the end of the twelfth price period, actual data of 91,350 gallons of No. 2 fuel oil were entered (Cell M28) at an actual price for that period of \$.808 per gallon (Cell M31). The run calculated that the expenditures for the twelfth price period for No. 2 fuel oil was \$73,811 (Cell M36).

As can be seen in the heading of the report, this run assumed no changes from the original projections for the remainder of the year. As such, the updated projection, as of the end of the twelfth price period, for the total usage of No. 2 fuel oil is 1,098,485 gallons (Cell 239) and projected expenditures of \$925,147 (Cell 241). This compares to the original beginning-of-year projection of 1,262,369 gallons and \$955,355.

The user would now want to execute several more runs of the model under various conditions of continuing usage and price to determine a best and worse case scenario for total end-of-year expenditures.



# Exhibit D-2

H LIB H C H O H E H F H G H MODEL TO MONITOR CURRENT FISCAL YEAR FUEL OIL OSAGE, PRICE, AND EXPENDITURES ,

SENIARO RUN ACTUAL DATA TO DATE FOR PERIODS 1-12 ORIGINAL PROJECTIONS NOT CHANGED FOR PERIODS 13-24

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121		JUL	Y	,	AUGUET	r	SE	PT
20		PERIOD 1	PERIOD	f	PERIOD 3	PERIOD 4	PRICE PERIOD S	PRICE PERIOC S
23	PROJECTION FOR END OF PRICE PERIOD 12							
251	NO. 2 FUEL OIL							
27: 28: 29:	PROJECTED USAGE (BEGINNING OF YEAR) ACTUAL USAGE (BEGINNING OF YEAR) PROJECTED VS: ACTUAL USAGE			312	4416 3150	4418 315(	3 88 0 94	12 37 8833 50 9450
30   31   32   33	PROJECTED PRICE (BEGINNING OF YEAR) ACTUAL PRICE PROJECTED VS. ACTUAL PRICE	- 313 - , 33 - , 33 - , 35 - ,		.83 8128	.83	.84325	*	13 -513 55 _65575 25 .95575
34; 35; 33; 37;	PROJECTED EXPENDITURES ACTUAL EXPENDITURES PROJECTED VS. ACTUAL EXPENDITURES	5178 _7575 -2503		239 081 442	 3887 2624 1043	3800 2322 1126	) 754 2 802 3 -42	/5 .00425 /\$ ?5\$\$ /3 8087 /4 -487
38; 32; 40; 41; 42;	DPDATED PROJECTION DE USAGE UPCATED PROJECTION OF PRICE UPDATED PROJECTION OF EXPENDITURE	9450 0 7679	i 9 i 2	450 0 381	3150 0 2824	3150 2572	945 3Úc	i0 7450 00 338087
431	NO. 5 FUEL OIL							
451 421	PROJECTED USAGE (BEGINNING OF YEAR) ACTUAL USAGE PROJECTED VS. ACTUAL USAGE	5807 15750 -8943	2 15 -8	907 750 743	14974 22050 -7075	14974 2205ŭ -707ë	1709 2205 -435	17897 17897 10 22050 13 -4353
49: 50: 51: 52:	PROJECTED PRICE (BEGINNING OF YEAR) ACTUAL PRICE PROJECTED VS. ACTUAL PRICE	.24 .72908 .01094	.73	.74 747 253	, 27 . 75985 .01015	,79 ,77109 ,00891	, .7746 .0253	2 .81 7 .77542 13 .03458
531 541 551	PROJECTED EXPENDITURES ACTUAL EXPENDITURES PROJECTED VS. ACTUAL EXPENDITURES	- 5037 11483 -6446	- 5- 1 1 - 5-	037 813 578	11530 13255 -5224	11380 17003 -5322	1415 1708 -292	8 14335 1 17098 4 -2703
571 581 591	UPDATED PROJECTION OF USAGE UPDATED PROJECTION OF PRICE UPDATED PROJECTION OF EXPENDITURE	i 5750 0 i 1483	is ii	750 Ú	22050 0 1 0755	22050 0 17003	2205	1 1 0 22050 0 11.10 1 17098
		··		F.				

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1   2   3   4	H	;; I I	1		) i	1	•	H L E A MODEL TO US	MÖRITTÖ HÖE, PR	t D- ii ice, A	2 (Cant ENT FISCAL ND EXPENDIT	YEAR FUE	) 0 11 CIL	i: P	:: ū
5] 8]	SENTAR	Ŭ RUN													
21	ACTINE														
	HEIGHE			FUR PE	RIUDS	1-12									
);   ;	ORIGIN	AL PROJE	CTION	IS NOT C	HANGE	D FOR F	ERIÖ	DS 13-24							
21									-						
11															
71 51															
:	001	_ r			100										-
PRICE		PRICE		PRICE		PRICE		PRICE	PRICE		PRICE	PRICE		FE PRICE	B
1 PERIL 1 7	D	PERIOD		PERIOD 9	i	PERIOD		PERIOD	PÉRIOD	5	PERIOD	PERIOD		PERIOD	PERIOD
												!!		15.	10
						:								·	
	6943	3	6943	:	29034		29034	10225	2	102252	 1464	÷÷ 35	14343	11803	2 118033
	3150 3793		3150	:	25200		25200	9135	0 2	91350			-		
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Exhibit D-2 (Continuind) A MODEL TO MONITOR CUPRENT FISCAL YEAR FUEL OIL USAGE, PRICE, AND EXPENDITUPES HE :: HC :

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EVIARO FUI

CTURE DATA TO DATE FOR PERIODS 1-12

FISHMAE PROJECTIONS NOT CHANGED FOR PERIODS 13-24

''4°C'	PPICE PERIOD 13		PEICE PERIOD 19	APRIL	PRICE PEPIOD 20	PPICE PEPICE 21	Man	PRICE PEPIOD 22	PPICE PERIOD 23	30NE PRICE PERIOD 24	- T(	TAL	
													PROJECTION FOR END OF PRICE PERIOD 12
													NO, 2 FIJEL OIL
83316		83316		73849	735	49	48601	4880	[ 	3156	3156	1262369	PROJECTED. USAGE. (BEGINNING OF YEAR)
		Q -		0		0	0		0	0	Ö	200000	PROJECTED VS. ACTUAL USAGE (TO DATE)
.94 .94		;8		. 8		82	.82		8	.8	. 8		PROJECTED PRICE (BEGINNING OF YEAR)
۰		Q 		0		0 _:	Ö		D	0	Ō		PROJECTED VS. ACTUAL PRICE
89993) Q	:	56653 0		5907 <u>9</u> 0	605	58 N	39853 0	3888	Ì	2525	2525	255355	PROJECTED_EXPENDITURES
0 		Ö		Û		Ô	Ő		) )	0 0	Ŭ	231891	ACTUAL_EXPENDITURES (TO DATE) PROJECTED VS; ACTUAL EXPENDITURES
83213 134	ŝ	33316		73849	738	49 82	48601	4360	l S	3154	3156	1098485	UPDATED PROJECTION OF USAGE
39985 	ē	56653	·	50070	605	56	39853	3838		2525	.8 2525	925147	UPDATED PROJECTION OF PRICE UPDATED PROJECTION OF EXPENDITURE
													HO. S FUEL OIL
15088	21	5088	1	66080	1380	30	54453	5445.	9	0	0 0	2722630	PPOJECTED USAGE (BE GINNING OF YEAR)
Ş		0		0		0	Ö	Ċ	i	ŕ	Q	713050	ACTUAL USAGE (TO DATE) FROJECTED US. ACTUAL USAGE (TO DATE)
. 9		.75		.74	.:	2	.72	. ? 2	2	.72	.72		PROJECTED PRICE (BEGINNING OF YEAR)
<b>.</b>		Ö		Ö		0	Ō	C		Ó	ö		ACTUAL FPICE FROJECTED VIST ACTUAL PRICE
2012	15	3467	í	22900	t i 95	8	39206	37204		Q	ò	2126103	PROJECTED EXPENDITURES
, ,		0	-	0 0		0 0	0 0	0 0		0 0	0 0	540-34	ACTUAL EXPENDITURES (TO DATE) PROJECTED VS. ACTUAL EXPENDITURES
150.99	21	5088	1	06022	15608	0	54453	54453		 0	n	7797789	IPPATED PROJECTION OF USAGE
29.74		•74 2447	1.	22500	1195	3	.72 39206	3720 <i>6</i>		•72	.72 0	2180319	UPPATED PROJECTION OF OSHBE UPPATED PROJECTION OF PRICE UPPATED PROJECTION OF EXPENDITURE



#### APPENDIX E

#### Application of the Procurement/Delivery Model to FY 1984

Using the various assumptions and cost components discussed in Chapter 2 and Appendix C; the model was applied to FY 1984 to (1) calculate the actual cost to MCPS of Alternative A (COG purchase, MCPS haul); (2) calculate what the cost of Alternative C (COG purchase, vendor haul) would have been if it had been selected (using actual data); and (3) simulate what the costs of both Alternatives A and C would have been under different "what if" conditions of usage and price.

Since the price per gallon of the fuel oil is available from the COG contract and the Montgomery County Fuel Tax rate is available from the county, it only remained to calculate the MCPS hauling costs in order to load and run the model.

Exhibit E-1 summarizes MCPS fuel oil hauling costs for FY 1933 and FY 1984. In FY 1983, for which actual costs were available, the MCPS costs to hau fuel oil amounted to \$92,364; of which \$56,862 (62 percent) is labor related and \$35,502 (38 percent) is vehicle related. Based on 4,269,454 gallons of

#### EXHIBIT E-1

#### Summary of MCPS Fuel Oil Hauling Costs FY 1983 Actual and FY 1984 Projected\*

	<u></u>	ost
Item	FY 1983	FY 1984
Direct Salaries	\$40,633	\$44,696
Overtime Salaries	3,107	3,417
Benefits	13,±22	<del>1</del> 4,434
Vehicle Maintenance and Operation	22,981	23,670
Depreciation	12,521	12,512
Total Cost	\$92,364	\$98,738

\* Since the report was drafted before FY 1984 actual costs were available, the FY 1984 column is based on 5 percent step, 5 percent C.O.L., and 3 percent inflation rate.



fuel oil delivered in FY 1983, the cost amounts to \$0.0216 per gallon or a little over 2 cents per gallon. The FY 1984 costs, for which some actual data were not available when the model was run, are similar to those for FY 1983.

In FY 1984 MCPS used Alternative A, purchase of fuel oil under the COG contract and delivery by the MCPS Division of Supply and Property Management. For the calculation of costs for this alternative, the model used actual fuel oil usage data per month for Price Periods 1 through 16 for both No. 2 and No. 5 fuel oil. The model projected usage for the Price Periods 17 through 24 based on the average monthly usage for these months (percentage of total) obtained from actual usage for the past three years. This data is seen in Exhibits E-2 and E-3.

Likewise, the actual period-by-period price to purchase both No. 2 and No. 5 fuel oil under the COG contract was used for the periods available at the time the model was built, that is Price Periods 1 through 18. Fuel prices for the remaining Price Periods 19 through 24 were projected using the trends for FY 1984 and actual prices for the same periods in FY 1983.

The model included only fuel oil that is currently delivered by MCPS and excluded fuel oil that is delivered by the vendor to those elementary schools that have small storage tanks. It was assumed that logistical conditions would preclude MCPS delivery to these schools under any conditions.

The model calculated a per period MCPS hauling cost by multiplying the per gallon costs described previously by the number of gallons delivered during that price period.

The model also calculated the Montgomery County fuel oil tax that would have been paid under the alternative where the vendor rather than MCPS ac:ually made the delivery.

The run of the model which resulted from these various calculations is shown in Exhibit E-4.



## EXHIBIT E-2

## MCPS Deliveries of No. 2 Fuel Oil by Month

## FY 1981 - FY 1983 \*

Month	FY 81	FY 82	FY 83	AVG.
July	1.0	0.4	1.5	1.0
August	0.8	0.8	0.5	0.7
September	1.3	1.3	1.5	1.4
October	1.4	1.5	0.5	1.1
November	5.6	4.2	4.θ	<b>4</b> .6
December	15.6	18.5	14.5	16.2
January	24.8	22.7	22.1	23.2
February	18.4	20.2	17.5	18.7
March	13.7	12.0	14.0	13.2
April	15.0	10 <b>.</b> 1	10.0	11.7
May	1.6	7.5	14.0	7.7
une	0.8	0.8	0.0	0.5

\* As a percentage of total deliveries



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## EXHIBIT E-3

## MCPS Deliveries of No. 5 Fuel Oil by Month

FY 1981 - 1983\*

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Month	FY 81	FY 82	FY 83	AVG.	
July	0.1	0.2	1.2	0.5	
Augus t	0.7	0.9	1.6	1.1	
September	1.5	0.9	1.6	1.3	
October	İ.Ä	0.7	1.2	1-1	
November	6.6	5.0	2.8	4 <b>.</b> 8	
December	14.8	19.3	17.8	17.3	
January	28.9	25.5	19.9	24.8	
February	19.0	18.7	19.9	19.2	
March	14.8	13.5	13.0	13.8	
April	11.4	12.2	13.0	12.2	
May	0.7	3.1	<b>8.1</b>	4.0	
June	0.0	0.0	0.0	<del>0</del> .0	

\* As a percentage of total deliveries



41	PUEL OIL	ANALYSIS FOR	PX 1984: XP			
NOTES: 1. ACTUAL FY 84 PUPE OVE DEACE BE						<u>(F0/84-3</u>
1. 2. ACTUAL FY 84 PRICE_DATA IS USE	J-FOR PRICE PERI	DIS 1-18	1-16			
3. PROJECTED USAGE DATA IS USED P	DR PY 84 PERIODS	17-24, BASED	ON ACTUAL US	SAGE FOR THES	E PERTONS TI	
S. PROJECTED MCPS HAULING COSTS PROJECTED PROJECT	PREPRESS OF TOP	PERIODS 19-24	, BASED ON TI	RENDS FOR THE	SE PERIODS	FOR PY 83
6. ASSUMES MONTHLY USAGE EVENLY SI	LIT BETWEEN THE	THO DETCE DE	USED			
ASSUMPTIONS/ WHAT IF CONDITIONS:			<b>LIOD</b>			
1. DAGE_INCREASED _SI_OVER PY 84 2. COST PER GALEON SINE AS BY BA	FOR DEC-MARCH					
		*				
	••••••••••••••••••••••••••••••••••••••	:=====================================				===========
	PRICE	PRICE	PRICE	PRICE	SE	PT
	PERIOD	PERIOD	PERIOD	PERIOD	PERIOD	PERIOD
	1	2	3	ä	5	5
ACTUAL FY 84 ALTERNATIVE C						
COG PURCHASE AND DELIVERY						
COG COST OF NO. 2 DELIVERED FY 84						
COG COST OF NO. 5 DELIVERED FY 84	23666	.8202	.8404_	.8499_	.86065	.86315
ISAGE OF NO.2 FUEL OIL FY 84	6300	6300	./0/43	177869	.78227	.78302
USAGE OF NO. 5 FUEL OIL FY 84	9450	9450	18900	18900	9430. 28350	9450
	215.23	215.23	346.55	346.55	519.83	28350
COST OF ALTERNATIVE C ACTUAL PY 8	12342.36	12423.40	20145.88	20418.16	30830 32	
WHAT IP PY 84 ALTERNATIVE C						
FOR ABOVE CONDITIONS/ASSUMPTIONS						
COG COST OF NO. 5 DELIVERED	.81995	.8202	.8404	.8499	.86165	. 86315
SAGE OF NO. 2 FUEL OIL	.73666	.74507	.76745	.77869	.78227	.78302
SAGE OF NO. 5 FUEL OIL	9450	6300 6450	6300	6300	9450	9450
C CO TAX	1541.11	215.23	346.55	346 55	28350	28350
OST OF ALTERNATIVE C DHAT ID						JI9.83
	93280.03	12423.40	20145.88	20418.16	30830.32	30875.2
CTUAL FY 84 ALTERNATIVE A						
OC FURCHASE AND MCPS DELIVERY						
OG COST NO. 2 UNDER FILT FY 84						
OG COST NO. 5 UNDER FILL FY 84	22906	-8128	.833	.8425	.85325	.85575
CPS DELIVERY COST FY 84	391.21	391.21	625.93	425 03	.77467	.77542
OST OF AFTERNATIVE A LOCALLE DO 57					938.90	938.90
TTO A DIGROATIVE A ACTUAL FY 84	12399.89	12480.94	20235.00	20507.28	30964.00	31008.89
HAT IP PY 84 ALTERNATIVE A						
DE ABOVE CONDITIONS/ASSUMPTIONS						
DG CUST NO. 2 UNDER BILL						
G COST NO. 5 UNDER FILL	.81255	.8128	.833	8425	.85325	. 85575
JPS DELIVERY COST	3603 80	./3/4/	<u>•/2985</u>	.77109	.77467	.77542
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	173.28	324.42	824.42	4756.90	4756.90	9228.56	9228.56	160655	160655
10235.67	10098.36	46998.38	47226.75	277079.32	274179.99	550917 04	560492 52		
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	1/3.28	824.42	824.42	4994.75	4994.75	9689.98	9689.98	3576.48	108088
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